CAPE CORAL CITY COUNCIL

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IN RE:

MATLACHA CIVIC ASSOCIATION,

Plaintiff, vs.

CASE NO. 18-006752

CITY OF CAPE CORAL and DEP,

Defendants.

/

TRANSCRIPT OF EXECUTIVE SESSION

DATE TAKEN: January 13, 2020

TIME: 3:08 p.m. to 4:12 p.m.

PLACE TAKEN: Cape Coral City Council, Council Chambers 1015 Cultural Park Boulevard Cape Coral, Florida

REPORTER: Jackie D. Burrell, RMR, RPR, FPR Notary Public, State of Florida at Large

FORT MYERS COURT REPORTING, LLC Registered Professional Reporters 2180 West First Street, Suite 120 Fort Myers, Florida 33901 PHONE: (239) 334-1411 FAX: (239) 334-1476

APPEARANCES:

CAPE CORAL CITY COUNCIL:

Joe Coviello, Mayor John Gunter, councilmember John M. Carioscia, Sr., councilmember Marilyn Stout, councilmember Lois Welsh, councilmember Richard Williams, councilmember Jessica Cosden, councilmember

ATTORNEYS:

CAPE CORAL CITY ATTORNEY'S OFFICE Post Office Box 150027 Cape Coral, Florida 33915

By: Dolores Menendez, Esquire Steven D. Griffin, Esquire

and

MANSON BOLVES DONALDSON VARN 106 East College Avenue, Suite 820 Tallahassee, Florida 32301-7740 Cvarn@mansonbolves.com

By: Craig D. Varn, Esquire

Also present: John Szerlag, City Manager

Cape Coral City Council

\bigcirc	1	MAYOR COVIELLO: Okay. Welcome to the special
	2	meeting of the city council, January 13th, 2020.
	3	This meeting will now come to order. Please stand
	4	for a moment of silence on the invocation.
	5	Thank you.
	6	Please remain standing for the pledge of
	7	allegiance.
	8	(Pledge of allegiance recited.)
	9	MAYOR COVIELLO: Thank you. Please be seated.
	10	Madam City Clerk, will you call the roll.
	11	THE CLERK: Yes, Your Honor. Before I call
	12	roll, I'd like to announce that Councilmember
	13	Nelson has asked to be excused, and I will mark her
	14	so. And Councilmember Carioscia has indicated that
	15	he is coming but he will be here after roll call.
	16	MAYOR COVIELLO: Okay.
	17	THE CLERK: Mayor Coviello.
	18	MAYOR COVIELLO: Here.
	19	THE CLERK: Councilmember Cosden.
	20	COUNCILMEMBER COSDEN: Here.
	21	THE CLERK: Gunter.
	22	COUNCILMEMBER GUNTER: Here.
	23	THE CLERK: Stout.
	24	COUNCILMEMBER STOUT: Here.
	25	THE CLERK: Welsh.

	Cape C	oral City Council	Cape Coral City Counci		/13/2020
\bigcirc	1	C	OUNCILMEMBER WELSH:	Here.	
	2	Т	HE CLERK: Williams.		
	3	C	OUNCILMEMBER WILLIAMS	: Here.	
\mathbf{O}	4	Т	HE CLERK: Six presen	it, two excused.	
	5	М	AYOR COVIELLO: Thank	you. Council will be	
	6	conduc	ting a closed attorne	ey/client session	
	7	pursua	nt to Section 286.011	.8, Florida Statutes.	
	8	The es	timated length of the	e meeting is one hour,	
	9	and th	e persons attending a	re Councilmembers	
	10	Gunter	, Carioscia, Stout, W	Velsh, Williams and	
	11	Cosden	, Mayor Coviello; Cit	y Manager John Szerlag;	
	12	City A	ttorney Delores Menen	dez; Assistant City	
	13	Attorn	ey Steve Griffin, and	l Attorney Craig Varn.	
	14	Also i	n attendance will be	a court reporter from	
	15	Fort M	yers Court Reporting.		
\bigcirc	16	L	et's go to closed ses	sion.	
	17	(The following proceed	lings occurred in a	
	18	closed	attorney/client sess	sion.)	
	19	М	AYOR COVIELLO: Thank	you. So we're here to)
	20	talk a	bout litigation strat	egy in the case of the	
	21	Matlac	ha Civic Association	vs. City of Cape Coral	
	22	and th	e DEP, Case Number 18	-6752 related to the	
	23	Chiqui	ta Lock.		
	24	M	S. MENENDEZ: Mayor a	and Council, as you are	
	25	aware,	there was recently a	a recommended order by	

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the DOAH administrative law judge that was against the permit to remove the lock. Mr. Varn is here, Craig Varn is here - he was the attorney who handled the administrative hearing below - to update you on where we are now and what alternatives may be available to the council at this juncture. And with that I'll turn it over to Craig.

MR. VARN: Hello. So, yes, we got the unfavorable recommended order. I'm sure you were disappointed, as was I. I can blame it on a lot of people, but the bottom line falls with me. I -you know, I should have done things differently, but the bottom line, we are where we are, so we'll start there.

We have a few options moving forward. We're in a posture now where we've done everything related to the underlying case. There's no more filings to be had. The only question now is what DEP is going to do with it. I think they're going to give a pretty good review of it. They're required to, and I do think they will do it. They'll look at a lot of things we said, but there's just so much there, I'm not comfortable suggesting that the department will change the

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final decision. And there's some specifics in there, but given where we still are and what you may go forward with, I'd rather not get into all what I think. A lot of it is in writing. We did distribute a lot of the stuff, you know, our critique regarding it. And one thing I'll point out, you got a response that Mr. Hannon provided you in which he suggested that we had done something wrong by critiquing the administrative law judge's order.

You know, my position on that is it again shows his misunderstanding of the way it's supposed to work in these proceedings. That's what we're required to do if we don't want to lose the ability to raise those issues on appeal. So had we not pointed out all these issues we would have lost them for good, so that's why we do what we do. But anyway, back to where -- what we go forward -- now we have about 60 days still remaining on the clock before the Department is required to issue something, but it, as with most of the statutory deadlines, are just deadlines with no penalties. So it is quite possible that they could take longer, so I don't know what's going to happen on that and I don't control that and I don't know if

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there's any one person other than the secretary of the department that controls that.

So, but looking forward, at some point we need to make a decision on what you want to do, and my memo that I sent out assumes you do want to move forward with removal, which that's something you obviously have to decide amongst yourselves, but assuming that to be the case, you have essentially three options, two of which are fairly similar, just with a little bit of a twist thrown.

The first is the appeal, and I'll be quite blunt, I wouldn't recommend wasting your time or money on that one simply because I think at best we would get back to where we are today with a new hearing, and we can do a new hearing anyway if we just modify the application, which if we came back on appeal I would tell you we needed to do anyway just to touch on some of the issues.

While I don't agree with a lot of the things the judge did, the fact that she pointed them out I would address them anyway, whether or not I agree with them, just because I wouldn't want to go through that again.

So moving on to the other options, would be -again, assuming you want the lock removed and you

need to get the permit, you could apply -- well, 1 you would need to apply for a modification or a new 2 application depending on when you do it and how you 3 do it, but it's the same process. You supplement 4 5 new information, and to get there what I think we 6 would need to do is hire an ecologist because that's the one area where we were missing in our 7 presentation. We didn't have our own ecologist to 8 address theirs, and I still don't think they proved 9 10 anything, but obviously the judge disagreed with 11 me, so that's where we are. And so what I would 12 recommend, if you want to go forward, regardless of which process you pursue and who does it, frankly, 13 14 you know, obviously I don't have to be involved in 15 this, you could tell me to take a hike, but I think you need to hire an outside ecologist day one to go 16 17 out and analyze, make their determinations based upon what's going to happen. And then I think to 18 19 address the worst case scenario you need an 20 ecologist to go look at what they said is going to 21 happen. And based upon that determination you can 22 come up with what's called mitigation to address 23 those impacts.

The City has already taken some very strong steps -- let me go back. One thing that drives me

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1 nuts about this case is how far advanced the City 2 is in terms of environmental action, and so for 3 them to come in and suggest that you're not is 4 absolutely ludicrous. In fact, you know, me being 5 an attorney, I think I would tell you stop doing 6 all this because you're ahead of yourself and 7 nobody -- you're taking on the work of what others 8 should be doing on your own, which is a very good 9 thing to do in terms of, you know, benefiting the 10 public. I'm just not a benefit-the-public kind of 11 person, so that's me personally. But what you're 12 doing is absolutely amazing, so for them to suggest 13 otherwise is ludicrous, and you should all take 14 that home and feel good about that. But bottom 15 line is we are where we are, and so you're already 16 doing some things that we would incorporate into a 17 permit modification. For example, your agreement with Fort Myers, that's going to take a load out of 18 19 the river, which you guys are the ones that took 20 I mean, that's a significant issue for that on. 21 cleaning up the river.

> There's other things you're probably doing that I'm not aware of, but those things you would incorporate in and get credits for those.

> > Beyond that, whatever the ecologist said would

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be the worst case, I would propose you go out and look at other mitigation proposals. You can buy mitigation credits. Those are about 125,000 to \$150,000 an acre. Yeah, they're not cheap, but, you know, if you look at all of this, the impacts, my rough guesstimate, you'd have to look at -- have the ecologist to really decide, but you're looking at probably in the five to ten acres, worst case.

So we're talking about if you really want to do this, you want to cover all your bases, and the amendment, whether or not you withdraw the application or you simply accept what goes forward from DEP and start over, either way, same, I recommend you do this. You're looking at a price tag of, you know, \$1.5 million, just to be sure. And so then that's the option of just going in today and starting over, just let the case run its course.

19 The other -- do you want me to stop? 20 COUNCILMEMBER STOUT: I was going to ask a 21 question. Would you rather me wait until the end? 22 I have no preference. MR. VARN: 23 COUNCILMEMBER STOUT: Mr. Mayor? MAYOR COVIELLO: Councilmember Stout, go 24 25 ahead.

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COUNCILMEMBER STOUT: I'm just wondering with all that we have done, such as the agreement with Fort Myers for them no longer dumping wastewater into the Caloosahatchee, that's one. Another is we prevented North Fort Myers from injecting a well, and instead we're taking their wastewater.

MR. VARN: Uh-huh.

COUNCILMEMBER STOUT: And then the third thing, as I remember, is a -- I think it's a borrow pit in Charlotte County that's bringing water down. MR. VARN: Uh-huh.

COUNCILMEMBER STOUT: Do these things that we've already done, would they count?

MR. VARN: No. And that's -- and that's, to be fair, where we got into a little bit of trouble early on in this case, and that's what I think really probably is the biggest factor that stung us. is that DEP, when we first did the permit, was giving you credit for projects that had occurred 15 years ago. And I looked at it and said you can't do that. I mean, that's -- absolutely no And then their counsel got ahold of it and wav. agreed and said you can't do that, so we modified. That has now clearly come back to bite us in the I think improperly so, but nevertheless it rear.

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The judge harped on that a little bit. has. MAYOR COVIELLO: Councilmember Williams, you've got something? COUNCILMEMBER WILLIAMS: Yeah, I do. As far as the ecologist, Janicki Environmental, I think they're part of it, don't they -- can't they fill that role? No, they're more of a water mover. MR. VARN: They calculate velocities. An ecologist would be looking at the plants and the species, and that's, again, one of the problems is Tony did form opinions, but that's not his expertise. You want a person who focused on the biota, the fish, the birds, the little creatures, all of that; and that's where they had -- they had two different -they had -- well, technically both of their guys were ecologists, however, they only offered one as a water quality expert. And so even though he testified -- he was the one that gave -- I can critique this all day. If you read my stuff, you'll understand where I think there was errors.

But, no, Tony does not have the expertise that I would think you would want, and he doesn't do the UMAM analysis which you would need to do because that's what the department uses in calculating how

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much offsets.

What you do is you go and look at what are these services, what are these -- we look at an acre. What services does this acre provide, and you assign it numbers, and they add up to maybe an eight. And then you go in and do your development and it brings the property down to a six, so you've got to make up the three (sic), and that can be equated to in a pristine mitigation bank as a ten, so you only need three. You can do -- it's a mathematical equation at that point, but that's what I think needs to be done on this.

Again, I think you're going to have -- I mean, I think Tony was right. I don't think there's going to be any impacts from this. I think it's ludicrous, but that's where we are.

So in order to prepare for the second round, it would be silly not to go in and be prepared to address that issue. Again, I would argue all day that it's not going to have any impacts. I'm absolutely comfortable with that, but obviously certain people don't agree with me, and the one important one that didn't agree with me was the judge. So that's where we are.

MS. MENENDEZ: Well, let's just break that

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down for a minute because I think you have four courses of action potentially available to you. One is, and it's the one we'll circle back to is to, as Craig has said, the recommended order will probably be turning into a final order, and so one of your options is to just -- let's assume that happens and you abide by it, which means you leave the lock where it is and you will be able to explore a little bit, tangentially here what that might be for you in terms of dollars and cents so that you can compare that to the cost that you might be facing to take an alternative route.

Okay. Another one is the appeal. Wait for the final order to come in against you, and appeal, which Craig has already said he does not recommend because he doesn't think you're going to get any real benefit from the money that you're going to be spending to do that because ultimately you will most likely be remanded back down again in this case.

So that's why he's emphasizing one of the other two routes. One is to file a new application, and the other is to seek to withdraw the current application and file an amended application, which -- please feel free to describe

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for them the differences, but that's where you're going. And a minute ago you said 1.2 million; is that what you said?

MR. VARN: No, I'd say 1.5.

MS. MENENDEZ: 1.5. And that 1.5, is that for the -- any kind of physical work that would have to be done and the experts, or does that include your attorney's fees?

MR. VARN: Yeah, that would include the hearing process, so hiring of experts, at least one, possibly two. The ecologist is the primary. Absolutely you have to have an ecologist.

That would include their time. You know, we'd have to have everybody go through all this again, depositions. This time you depose all of their little people on standing -- not little. I mean, you'd have to go through that. Normally you don't waste time on that, but in this case, given what we know through all that. So, yes, it would -- and what I think would be the reasonable amount for mitigation. It could be less. I mean, I could be way off on my numbers. I'm just saying -- I'm guesstimating given -- I mean, it's a fairly long -- the canal is fairly long. If you assume impacts like occurred on the north spreader, which we don't

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think had anything to do with removal of the lock, but, again, I'm trying to think our worst case scenario, just adding that up that's a significant amount of acreage, so you apply that. So ten acres at figure one point -- or \$125,000 an acre, give or take, that's 1.25. I think the rest would be attorney's fees and experts, so I'm at 1.5.

I mean, on the upside, you've spent 50 so far, and I can honestly tell you we've incurred 110 plus in fees, so as much as it hurt you, I can guarantee you it hurt me pretty significantly, but we're there, so we've got that somewhat going for us, what we incurred, but I can guarantee you a lot of that is going to be reincurred because it was fees for depositions that need to be redone because they can change their opinions. I mean, there's a lot going into that. So I'm just trying to give you rough ideas of what it's going to cost to go forward.

Clarification on one thing. Yeah, you can -with respect to letting DEP go forward you can do that for two different things. One, you do nothing -- well, actually three because you do nothing, just let it go. If you choose to appeal, you'd have to let DEP. The third is if -- even if you

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want to amend or file a new application you can still let DEP go forward. The nuance in that option and the option of withdrawing your current application and amending it and re-filing is that to the extent that there's any argument by the petitioners that somehow those findings are held against us going forward, it takes -- it would take away that argument.

You'd have to change -- do a significant number of changes so it won't have a super significant impact on moving forward, but there are a couple minor issues that kind of cause me some grief that, again, I don't think are relevant and I have to wait to see what DEP comes out with to say whether or not they just flat out say, no, that's not an issue or they accept it as an issue and then it becomes more prevalent. I don't know. I would hope they do the right thing and follow their historic case law.

MAYOR COVIELLO: Councilman Carioscia.

COUNCILMEMBER CARIOSCIA: The DEP testified at this hearing, correct?

MR. VARN: Yes.

COUNCILMEMBER CARIOSCIA: Did they testify in favor of removing the lock?

1 Yes. MR. VARN: 2 COUNCILMEMBER CARIOSCIA: And I imagine that 3 there was a lot of testimony from the DEP to remove 4 the lock, correct? 5 MR. VARN: Yes. 6 COUNCILMEMBER CARIOSCIA: Okay. Who has the 7 final say in removing the lock? 8 MR. VARN: The secretary. It's a different --9 the Department does through the secretary. 10 COUNCILMEMBER CARIOSCIA: So the DEP has now 11 joined us in the removal of the lock to the point 12 where they came in and gave testimony? MR. VARN: 13 Uh-huh. 14 COUNCILMEMBER CARIOSCIA: All right. The 15 administrator --16 MR. VARN: Administrative law judge. 17 COUNCILMEMBER CARIOSCIA: The administrative 18 law judge finds, no, we're not going to remove the 19 lock, however, is it a suggestion that she made 20 because it doesn't stop the DEP from removing the 21 lock, does it? 22 It has -- there are legal MR. VARN: 23 implications. All of her findings of fact, they're 24 stuck with them unless the Department goes through

and makes a determination that either they're not

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supported or the greater weight opposes what she actually determined. And in some of those things we do think there's not any -- there are not any facts that support what she said.

COUNCILMEMBER CARIOSCIA: What does the DEP feel, that there's some of those things or there's no credibility?

MR. VARN: They disagreed with some of the stuff also but --

COUNCILMEMBER CARIOSCIA: So what makes us think that the DEP won't allow us to remove the lock since they've already testified and they are in favor of removing the lock and they find some of the elements or some of the points that were made by the administrative law judge, okay, wasn't in fact credible? So why don't they remove the lock? What are we concerned about? The entity that testified with us to remove the lock makes the final decision.

MR. VARN: Sort of. It's a different -- it goes through a completely different process at this point. They're bound by generally the facts as the ALJ found. And let me point to an easy one. They made a determination that there will be adverse impacts to the fish and the fauna, okay, and that's

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a weight issue between our expert, Tony Janicki, who said there won't be any, and their expert that said there will.

There's some legal arguments that we made regarding this, but bottom line is she believed their expert over our expert. And the department can't change that. If the only question is whether or not one was more believable than the other, they have no -- they have no ability to change it. In fact, if they do and it gets appealed, which I feel comfortable it would, they would be nailed with attorney's fees for the appeal for changing it improperly. So they do not have an option to do that. The options they have are very limited.

Like I said, there are certain things we pointed out, which we don't think are supported. Hopefully they'll switch that, but bottom line, it's in a very bad posture to be overturned because of the at least one or two findings that she made as to adverse impacts, and that was as simple as she believed their experts over ours.

COUNCILMEMBER CARIOSCIA: That's all I've got. MS. MENENDEZ: So I guess to follow what Councilmember Carioscia just said, if the DEP, if the secretary of the DEP's final order is in our

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favor, then probably all that we're about to talk about is not going to be too applicable. We'll be potentially in a position of defending an appeal that will be filed by Matlacha.

MR. VARN: Right.

MS. MENENDEZ: Okay. But what I'm hearing is that even though it's technically still the DEP, and even though the DEP at the trial level, at the lower level, was on the same side as the City that there's this like curtain between the arm -- the secretary and the arm of the DEP that issues the final orders and the arm of the DEP that's involved in the permitting and the trial arguments. So it would be wonderful if they found in our favor but I think what Craig is saying is you can't just -they're not one for this purpose. It isn't like I go to trial and I argue in your favor and then when the recommended order comes down I just go, well, I'm just going to find in favor of what I was arguing below anyway because the cards are all stacked in my favor. So there is that like curtain between the two arms of the DEP.

MAYOR COVIELLO: Isn't that more or less -and I'll get to Councilman Williams in one second. The DEP that gave us the approval is the one down

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here in Fort Myers and this is going to be reviewed up in Tallahassee; is that correct?

MR. VARN: Yes, but we involved Tallahassee quite a bit through the process. Again, going back to the one issue that I had raised, I told you them giving us credit, we had numerous discussions with Tallahassee on an ancillary issue to that, that -so I'm not sure it ever went to the secretary, but it went high up. We at least talked to one deputy secretary about it. So, but, yeah, what happens now is they are cut off though. They can't talk to each other.

MAYOR COVIELLO: Right. The local DEP really can't have any influence over what's going to happen --

MR. VARN: Yes.

MAYOR COVIELLO: -- up in Tallahassee.

MR. VARN: That's the easiest way.

COUNCILMEMBER WILLIAMS: Let me go back to where I was before I got cut off. We were talking about the ecologist and so forth. The -- anybody that looks at anything out there and telling you that it's going to affect the fish, it's going to affect the fauna, everything, what's got to be followed here is where is the water coming from?

1 The water in the south spreader doesn't go into 2 It goes into the river. Matlacha Pass. 3 MR. VARN: You're preaching to the choir, sir. 4 COUNCILMEMBER WILLIAMS: I know, but that's 5 what -- we have to push that issue. I don't know 6 how Matlacha can say anything other than that. 7 MR. VARN: Well, you know, I don't want to get 8 into -- I will tell you they changed their -- well, 9 actually I shouldn't say they changed. The judge 10 changed the dynamic on us, because the whole issue 11 up front was how we were -- the spreader was 12 discharging over in that direction, which ignore 13 for the moment that it had to go through all those 14 little wetland areas and all that before it got 15 to --16 When the lock is in, COUNCILMEMBER WILLIAMS: 17 the water pressure will force it out. You take the 18 lock out, that will stop. 19 Right. Well, so what the judge MR. VARN: 20 did, even though it was never raised as an issue, 21 determined that when we do that we're going to make 22 the flow virtually go to zero, and she implied that 23 as a result of that there will be adverse impacts.

You know, that -- and I'll just say it. That was completely wrong. You can't get from a flow of

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1 zero to automatic impacts. That has nothing to do 2 with anything. It's water levels, first of all. 3 MR. SZERLAG: Tidal action. 4 MR. VARN: And so -- yeah. I'm going to get 5 upset about this, but, yeah. 6 So you are absolutely correct. The problem is 7 it's what she found, and, again, it's one of those 8 things that she implied, and so my struggle with 9 telling you -- again, I think we did what we needed 10 to do to win this case. I'm still comfortable --11 looking back would I do things differently? 12 Absolutely. I always learn, but looking at this 13 from an appellate side, it is very difficult to --14it's going to be difficult for the department to go 15 through and every single thing that she found to 16 overturn every one of them. And so I think just 17 speaking as sheer numbers statistically, the odds 18 aren't good in that, and that's why I'm trying to 19 prepare. 20 MAYOR COVIELLO: We're going to get a final

hearing against us again is what you're saying, and that's --

MS. MENENDEZ: The final order.

MAYOR COVIELLO: Final order, around March 11th or thereabouts?

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MR. VARN: Yes.

MAYOR COVIELLO: Let me ask a question because this was an administrative hearing.

MR. VARN: Uh-huh.

MAYOR COVIELLO: The next level to me would be to go into a courtroom. I mean, we have a guy that doesn't have a law license fighting us on an administrative hearing.

MR. VARN: And that's completely legal. He's absolutely allowed to do that.

MAYOR COVIELLO: But if we go into a courtroom and we do some kind of a legal proceeding, then he can't do that; is that right? So how do we get to the next level?

MR. VARN: Actually, if you went to a -- well, anywhere you go he can represent himself. He can't represent other people, but he could represent himself absolutely. So I don't think it will matter one way or the other on that issue, and, frankly, in the administrative process there's a provision under statute that allows -- it actually exempts it from the unlicensed practice of law when you act as a QR at the Department of Administration Hearings.

MAYOR COVIELLO: Let me ask you a question.

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Would we be potentially more successful if we go into a court of law with some kind of a lawsuit as opposed to these administrative hearings?

MR. VARN: You don't have an option to do that. The only option you have is to go on appeal. You can't go into any circuit -- well, I guess let me stop. Are you talking about getting the permit issued or attacking the -- personally the other That's a whole different -- I'm not going person? to opine on that because that's not my area, but if we're talking about getting a permit to withdraw the lock, your only opportunity is to go to DEP, get the permit and take it through an administrative process and then up through the appellate courts. There is no circuit court action. It's specifically designated as an administrative process.

MS. MENENDEZ: But if they wanted to appeal the final order, if they're not happy with the final order, which was the very first one you went through, which you were recommending against, that would be at the circuit court level.

MR. VARN: No. That would be an appellate court. It goes straight to the appellate court. MS. MENENDEZ: Straight to the Second DCA?

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MR. VARN: Yes.

MS. MENENDEZ: And would the -- Matlacha Civic Association would not to able to be represented by Mr. Hannon in this case. Is Mr. Hannon one of the plaintiffs himself, individually?

MR. VARN: Yes.

MS. MENENDEZ: So he would be able to represent himself even at the Second DCA if he elected to do that?

MR. VARN: Right. And I'm not sure he has standing, but bottom line is we didn't argue a whole lot on standing simply because they had a couple of city residents that lived on the water, and so, somebody would get in. Somebody would be able to do it. I'm not sure that the Matlacha representatives would have standing. There's a different level of standing at the appellate level that I won't get into, but it's a harder level to get at the appellate level than it is at DOAH. It's fairly easy at DOAH.

COUNCILMEMBER WILLIAMS: We had a similar problem in the north when we had the barrier up there.

MR. VARN: Uh-huh.

MS. MENENDEZ: As soon as the word got out

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that we had been approved to take the barrier out Matlacha went bananas. Instead of getting it into the court system because, you know, nothing against lawyers and judges but they don't know crap about this.

MR. VARN: Yeah.

COUNCILMEMBER WILLIAMS: We had what we called an EMA process, Ecosystem Management Agreement process, where we all sat down together. For two years we talked, and we had the ecologist, the environmentalist, the engineers, DEP, you know, interested parties, that type of thing, and we came to at that point an agreement of what we were going to do. We pulled the barrier out and most of the EMA net economy system benefits, is what we were calling them, have been done; we're doing it now. That's why we got -- the northwest is torn up like a war zone. That's in response to getting sewers in up there and that type of thing.

Is this something we could do to get it first out of the courts, to get it out of the expensive negotiating, using lawyers and judges, could we somehow work with Matlacha and say, okay, let's sit down and talk about it, put together a process and you tell us what we need to do to be able to take

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that lock out?

MR. VARN: Voluntarily, yes. They can -- you can -- if they'll agree to it. Can you force that process? No. The reason you could do that was because it was with DEP. DEP was denying, if I remember right. Actually that's the reason I first started working with the City, was Steve and I had an issue with some portion of that. I don't remember. They were arguing about fixing something, and that was -- that nonsense we got DEP on our side to say you've done everything you're required to, go away.

So, but, no, that issue was specifically because there was a disagreement with whether you could get the permit from DEP, if I recall, and so there was -- it became a much bigger dynamic. But the answer to the question is if they would agree, yes, but you can't force the issue.

The only way -- the only thing you can force is through the administrative process. That's unfortunate, but, you know -- you know, there's no harm -- or let -- there's little harm in letting it proceed. I think you can combat everything that happened in this through all the other avenues that I'm talking about. So if you really want to, going

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through and letting it -- and seeing how DEP run its course, I feel very comfortable that they're not going to flip it, but if -- you know, you can do that and you can still follow. It doesn't kill you on doing any of the other alternatives that I've mentioned. So, you know, that may be where you want to go, but if you want to remove the lock you're going to have to do one of these, and I don't think appeal is your way.

I understand you want to get -- you know, I shouldn't say, quote, unquote, real judges because my wife gets very upset when I say that since she's an administrative law judge, but, you know, an Article V judge, let's put it that way, you know, and get one of them. But, again, I don't -- I think the best you're going to get is that we'll be right back here, and I would not suggest you go back through this process, a new hearing without addressing some of these issues because it's going to come down to a he said/she said. And so even if -- what I'm proposing, even if they agree with their expert that there will be harm, you will have mitigated that harm, and that's the backup there.

So, you know, again, whether it's me or not, if you want to remove this you're going to need to

do these things. I'm not -- anybody is going to 1 2 have you do it. MAYOR COVIELLO: Councilman Williams, you've 3 4 qot more questions? 5 COUNCILMEMBER WILLIAMS: No, I've given up. 6 MAYOR COVIELLO: Councilman Gunter. COUNCILMEMBER GUNTER: Actually you kind of 7 answered the question I was going to ask, but the 8 question was, was there any harm waiting for DEP 9 10 because, you know, what I want to make sure is we don't do something prematurely and that offends DEP 11 in some form or fashion, so that's why I've said 12 13 I'm kind of thinking maybe it would be best to let's see what DEP is going to do first, you know, 14 15 before we start shaking the can. That's kind of my 16 opinion. 17 MR. VARN: Well, I would ask before withdrawing -- you can unilaterally withdraw it if 18 19 you wanted to. I would recommend, if you chose, we Say, hey, we're just going to do 20 would ask first. 21 this. We're going to kind of pull back, regroup and re-file just to get a thought from them, but it 22 23 doesn't sound like we're going to go down that path anyway, so it's out, but I wouldn't do anything 24 25 just to screw DEP.

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COUNCILMEMBER GUNTER: Right. Now what happens with -- we can either re-file or keep this in motion as far as if we do want to withdraw the lock. Timewise what's -- to me it seems like it's taken us forever to get to this point, to be quite honest with you.

MR. VARN: A couple issues real quick. If this goes through, DEP issues a final order. This one is dead unless you appeal it. So we would do a new application, so that's why I tried to distinguish between amendment and new. That would be a completely new application because the old application has been denied.

MAYOR COVIELLO: And that's the one that you said is 1.5 million roughly to go do all these things?

MR. VARN: If you're going to redo it you need to be prepared to spend 1.5. Again, you need the ecologist to come in. You need to hire that person, and then once they come up with a UMAM score on your worst case, that would give you the figure on moving forward. So I'm just trying to think of a worst case scenario. You won't be spending any of that dollar until you get a result -- a response from your ecologist. So I'm just

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trying to forewarn you, but yeah.

COUNCILMEMBER GUNTER: And the last question I was going to ask was if we -- I think, first of all, we've got to decide if we're going to remove the lock or not. If we do, my question to you would be if we do want to remove the lock, in your professional opinion what would be the best avenue to take?

MR. VARN: Exactly what I've described to you. You need to be prepared to spend the money to mitigate because I can't control -- the one thing I can -- I know I can control is which expert she's going to believe or he, whoever the judge is. And so to cover that scenario where they don't believe our expert, you can offset impacts through mitigation. So we'd have to have that as our backup. And that's the only way you're going to feel -- I'm going to feel comfortable moving forward.

One other real quick, I'm sorry, I meant to -you said the timing. Yeah, and that's -- we would not -- whoever your next person is or whoever does this shouldn't let that happen. We would address that in the forefront as opposed to letting -- what happened at the end of this hearing, and we

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addressed it, is that the judge on her own motion waived the timelines, which there's no authority for doing that, and we objected, and it fell on deaf ears. And once that timeline is waived the timelines go out the door.

And so that happened. I will say on the flip side of that there is no penalty for failure to issue, but once the time is not waived they are a little bit more -- you know, you may get a 30-day waiver of time, but, you know, six months is absolutely ludicrous. But, again, on her own motion. So that wouldn't happen again. We've got other cases where we're dealing with that ahead of time, so we know to be prepared for this. It's not the first time it's happened unfortunately. The other time wasn't nearly as egregious but that's where we are. I apologize. I wanted to hit the timing issue before.

MS. MENENDEZ: So let's say that the council remains interested in removing the lock, and the city manager would be able to at least allude a little bit to while the lock is still there what costs might we be incurring in the near future. But assuming they remain interested in removing the lock and they do not want to appeal, and they do

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not want to withdraw and re-file right now, would they be able to, as a council, consider this, leave the lock in place, do some maintenance and then in a year, for example, come back and file a new application, or would there be some other timeline that they need to be concerned about as they make this decision?

MR. VARN: It's a nullity at that point. You can do whatever you want. It has no bearing going forward. That's up to your timeline.

MAYOR COVIELLO: Councilmember Welsh? COUNCILMEMBER WELSH: What is the cost to maintain the lock and operate it?

MR. SZERLAG: I had asked that exact question of Paul Kling, as well as another question, and that is that because the traffic, the boat traffic is so severe at Chiquita lock what would it also cost to build a parallel lock north of the existing lock, and it would cost about one to \$2 million to repair the existing lock and make it functional. We've done hardly nothing to it. Paperclips and rubber bands and duct tape is about it because we thought we would win the case and remove it. The cost to make that existing lock functional would also be between one and \$2 million. Once we take

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the gates down, we replace them, we don't know what the structure -- the integrity of the structure that's holding those gates in place. So that's an estimate though, another one or two million to replace or repair those locks to make them functional.

The parallel lock to mitigate boat traffic would be about \$25 million, and that's more than a spitball number because back in 2007 there was a study to build a parallel lock and that study indicated \$17,400,000. There's something called an ENR, an engineering news record, and what that does is it takes an infrastructure project and it looks at the inflation rates of labor and materials, so that same lock that was estimated in 2007, to replicate that in 2020 would go from 17 million to 25 million.

MS. MENENDEZ: But if they wanted to keep this one in place it would be an initial 1.2 million or so to repair it to bring it up to snuff?

MR. SZERLAG: Right.

MS. MENENDEZ: And then there would be annual maintenance cost, of course, but they would not be 1.2 million, they would be more routine maintenance?
I don't have those annual 1 MR. SZERLAG: 2 maintenance costs, but --MS. MENENDEZ: Oh, one to two --3 MR. GRIFFIN: One million to two million. 4 5 MS. MENENDEZ: Okay. One million to two 6 million to bring it up to snuff and then routine 7 maintenance thereafter. That's not talking about 8 building another lock. 9 COUNCILMEMBER GUNTER: Is it functional right 10 now? 11 MR. SZERLAG: It's working right now. Ι 12 wouldn't call it functional. I think it could 13 break at any time. MAYOR COVIELLO: Councilmember Stout. 14 15 Councilmember Welsh, are you done? I'm sorry. COUNCILMEMBER WELSH: No. What's the time 16 17 frame on repairing the lock so that it's usable? 18 MR. SZERLAG: Again, it's usable right now. 19 COUNCILMEMBER WELSH: We're using it, but it's 20 really not functioning at full capacity. 21 MR. SZERLAG: Well, again, it's slow, all 22 right, and I don't know if it could be any faster. 23 But Mark Ridenour, who is in charge of facilities, has advised that we've done very -- a very small 24 25 amount of maintenance because we didn't want to

throw money away on upgrades. So if council 1 2 decides that they want to repair the lock we would immediately begin that work to repair the lock. 3 MAYOR COVIELLO: Can we just do a quick poll 4 5 of who would like to see the lock removed? 6 COUNCILMEMBER STOUT: Well, wait, can I ask a 7 question because that might affect --8 MAYOR COVIELLO: Sure. COUNCILMEMBER STOUT: My question is are you 9 10 sure that when we hire this ecologist that they're 11 going to say what we want them to say? 12 I mean, what I've told you, yes, MR. VARN: 13 I'm sure they will say that because I've told you 14 what I think they're going to say the first time, 15 and then I'm going to have them analyze the worst 16 case scenario what they've raised. So, yeah, they 17 will say one of those. I'm quessing, given what 18 I've seen, that the actual impacts are going to be very small. I mean, I could tell you, okay, but 19 20 the bottom line is, you're not going to -- this is 21 not going to change the dynamic significantly. In 22 fact, it will probably have less impact on a couple of the, what we call breach 20, because it will 23 lower the flow and reduce sedimentation. And so 24 25 instead of pushing out through this narrow hole,

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you're going to open it up and it will have a much more gradual flow.

So the big issue they raised was the height of the water level and it will drop because it will be much more tidally influenced by probably another What nobody really looked at was, because we foot. didn't think that -- it's going to do this, which it's already tidally influenced so we didn't think that was going to change because the tide's going to go up, it's going to come down. It will stay We didn't look at how much that might change wet. because we didn't think it would do any. So in this situation I'd say, well, let's assume that's a negative. How much would it impact -- you know, what percentage of the mangroves. And I just can't imagine it's going to be more than, you know, spots here and here. Even looking at the north.

So, you know, again, to answer, yeah, they're going to say what I think they're going to say because I'm going to give them the broad span. Do I know for sure that they're going to say there will be no impacts? Absolutely not. And I'll go even further and say can I guarantee you that we could win this case on a second time? No, I would never guarantee that.

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Do I feel very strongly that this case would be -- we -- well, this would be our best foot. There's nothing we could -- I would -- I would not leave anything unturned -- uncovered this time like you could argue that I did the last time. I didn't think it was necessary. Bottom line, no, I didn't do it, and I would have spent more time, and this time I can guarantee you that will happen. I will be --

COUNCILMEMBER STOUT: I was just concerned about spending the 1.5 and having our expert witness against us.

MS. MENENDEZ: I don't think your concern needs to be that our expert witness will be against us. What I do think you need to understand is that let's assume that we decide that we want to amend our petition, and so what we do is we line up the expert and we line up this mitigation -- well, all the costs associated with that as our backup and we go in and our expert says exactly -- all of our experts say exactly what it is that we want them to say and their experts say exactly what they want their experts to say, and we have -- in addition to all of our experts we have money set aside or whatever we've gotten, agreements as to mitigation

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that could be offered up to mitigate any of these impacts, plus the experts are saying every single thing we want them to say, all the ones we're introducing and we're in front of either this one or a different administrative law judge, and all of that lines up complete with the mitigation, if we're willing to do all of that at whatever cost that turns out to be, I don't know, \$5 million, but we're really solid on that; we win?

MR. VARN: I would never guarantee a win.

MS. MENENDEZ: That's why you need -- as much as your witness is going to be on your side -- I believe we'll find a witness that will be on our side, but it is not a guaranteed win. It's possible that we will put this money into it and we will find ourselves sitting here talking about how an administrative law judge ruled against us no matter that we believe we did everything right. I mean, it is possible that we'll fail.

MR. VARN: Right. The mitigation though doesn't -- that's all conditioned on the permit issuance. So the one million, whatever the mitigation, that's all conditioned so the permit gets issued, then you'd have to do it. It wouldn't be you spend the money up front on that. The fees,

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the hiring, yes.

And I want to -- one thing that's interesting about the ERP permit is you can mitigate for all of your adverse impacts, so you can in theory, everything they say, you can say, got it, I'm offsetting it through this. As long as you tit for tat, in theory there should be no way to lose, but you cannot guarantee.

> MS. MENENDEZ: Can they do that now? MR. VARN: Not now, no.

COUNCILMEMBER WELSH: Basically that's what I was going to ask you to clarify, was that we're really not forking out a million five, it's more like 250?

MR. VARN: Yes.

COUNCILMEMBER WELSH: And the million two fifty would have been the mitigation.

My other question is how long has this process already taken us to get to this point? What's the time frame on it?

MR. VARN: I don't know when you began the process, so I can tell you legally from -- it's been a year at least.

MR. GRIFFIN: I think staff, Oliver, in particular Oliver Clark, started on this about

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three and a half to four years ago.

COUNCILMEMBER WELSH: So then are we looking at another three to four years?

MR. VARN: No, absolutely not.

COUNCILMEMBER WELSH: What type of a time frame would we have ahead of us if we decide to proceed?

MR. VARN: I'd need to talk to the ecologist. Right away what I would say is I need you down here. I need you to -- whatever it's going to take we're going to tour both the south and north spreader, we're going to look at everything, and I'm going to be hand holding through all of this. So I would hope within six weeks we can get him down here, let's assume that, process everything, get a new application, assuming DEP needs -- you know, another two months for that. But in terms of the hearing, we'd push that. We wouldn't allow the last thing. So I'd say look at a year. I think that's --

COUNCILMEMBER WELSH: So we look at a year, best case scenario. In the meantime because I'm concerned about the condition of the locks and the repairs that would ensue if we have to just keep it operating, so what kind of money are we looking at

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there for a year to keep it operating?

MR. SZERLAG: I'll have to ask Mark Ridenour, you know, what his diagnosis is, if you will, to see if we could -- what it would take to keep the lock running for a year. And I'm sure he's going to hedge his own bets and say, John, it's going to be a range of costs. You know, things can still bumble along the way that we have been, making repairs at a minimal cost. It's going to be X if a gate falls off.

COUNCILMEMBER WELSH: Or even just, yeah, a couple of pieces, just curious what it's going to cost.

MR. VARN: You spent \$200,000 approximately over the last year or so on repairs.

COUNCILMEMBER WELSH: And if the gate fell off -- if the gate fell off, just speculating, the gate fell off, what kind of fines do we pay because of that?

COUNCILMEMBER WILLIAMS: They sink.

COUNCILMEMBER WELSH: What kind of fines would we pay because the gate fell?

MR. VARN: All our problems are over at that point. Fines, I don't think the department is going to fine you for something like that. Would

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you need to fix it? Yes.

Another thing you haven't talked about -- what we didn't talk about -- you actually have a permit now to leave the gate open at times, so that's already been kind of considered, so there is a mechanism by which it stays open, so you can probably tie that in. So I don't think you're going to need to worry about being fined. Would they probably make you come back and fix it until this permit issues? Yes.

COUNCILMEMBER WELSH: So how long can we keep the gate open according to that?

MR. VARN: Honestly, I don't recall. I'd just use it as a defense.

COUNCILMEMBER WELSH: Is it a daily basis, is it monthly, is it weekly? How long can we --

COUNCILMEMBER STOUT: I think it's daily at a particular tide.

MAYOR COVIELLO: The problem is --

COUNCILMEMBER WELSH: And do we keep it open now?

COUNCILMEMBER STOUT: Yeah.

MAYOR COVIELLO: The problem is it's so narrow that when the tide flows and it's very narrow the current going through there is very strong, and it

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makes it very difficult for boats, especially small boats, to navigate through the lock. It's a safety issue.

MR. GRIFFIN: Again, I do know as a condition of the current permit we have for the lock there are periods of time when -- at severe weather times that we can leave it open. For example, if there's a hurricane predicted or if there's some violent weather predicted you could leave that gate open; you're allowed to do that.

COUNCILMEMBER WELSH: So have we maximized the open gate for as much as they'll allow us to keep it open? Have we done that?

MR. VARN: We've got -- well --

COUNCILMEMBER WELSH: Do we maximize that open gate?

MR. VARN: I wasn't involved when that happened --

COUNCILMEMBER WELSH: I'm just curious. MR. VARN: -- but my understanding is that we've got the most that the department will allow. COUNCILMEMBER WELSH: Okay. So we do that? MR. VARN: Yeah.

COUNCILMEMBER WELSH: Which to me means we're operating it less because we leave it open more and

1 so forth. Okay. 2 MR. VARN: I think to the mayor's point, I'm not sure -- the speed at which the water flows 3 4 through there and that being the issue, I'm not 5 sure -- if you're telling me people are using it, 6 that's a pretty significant safety issue because --7 MAYOR COVIELLO: Well, I think that's why we 8 have certain times it's allowed to stay open. 9 MR. VARN: That's right. 10 It's based on tidal flow. MAYOR COVIELLO: 11 When the tide flow is not huge, they leave it open, 12 and when it's big, they close it. 13 MR. VARN: There's lights that go on too, I 14 forgot, that warn of the velocity of things like 15 that, so anyway --16 MS. MENENDEZ: You should be aware when John 17 says -- when Mr. Szerlag says, well, he's not 18 entirely aware and everybody starts to speculate, 19 no one else could attend this, so his staff is not 20 allowed to attend the attorney/client session to 21 provide that kind of information, by law they're just not allowed, so it is certainly something that 22 23 could be further inquired and he can get you that kind of information. But in terms of whether or 24 25 not we're maximizing the number of hours or

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whatever that we're able to keep it open, I don't 1 2 think that -- I'm hearing him say that he's not comfortable in representing that to you, so just --3 4 MR. SZERLAG: And I agree with Steve. I think 5 there has to be a weather event that triggers that. 6 MS. MENENDEZ: Okay. I'm sorry, I didn't mean 7 to interrupt. 8 COUNCILMEMBER GUNTER: And you'll get us 9 clarity on that? MR. SZERLAG: Yes, I will. 10 11 COUNCILMEMBER WILLIAMS: You're talking about 12 bringing in an ecologist. You should also have a 13 geologist, an environmental person, because the 14 water flow is just as important as the ecology 15 around it. 16 MR. VARN: Right. 17 COUNCILMEMBER WILLIAMS: And, you know, if we've got a problem here, if it stays here there's 18 19 no problem, but if it gets out there then it could 20 be a problem for them. 21 I know that we had a lot of problems with the 22 preserve in the north section because we weren't 23 getting the sheet flow over the top of it, so 24 you've got to know how high is the land versus the 25 tidal -- high tide. You know, the amount of force

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1 that that water creates is pretty substantial. You 2 know, she just said -- suggested what I was going to suggest, just open the damn lock and leave it 3 4 open. That would also give us an opportunity to 5 test and find out what's coming in and where it's 6 qoinq. 7 As far as I can see, when the tide's coming in 8 it's coming from the river. When it's going out, 9 it's going back to the river. 10 MR. VARN: Right. 11 COUNCILMEMBER WILLIAMS: I don't understand 12 why there's such a big problem with that. It's not 13 going into Matlacha Pass. The river is going into 14 Matlacha Pass. 15 MAYOR COVIELLO: Well, let me ask a question, 16 because I've heard there's several breaches north 17 of the lock through the mangroves. Have we been 18 taking any aerial photographs of that at all? 19 MR. VARN: Yeah, we considered all that. Tonv 20 actually did the measurements that you're talking 21 about. We took that into consideration. With 22 respect to the quality issue, Tony can handle water 23 quality. That's not a problem. 24 COUNCILMEMBER WILLIAMS: Okay. 25 MR. VARN: Why is it an issue is because the FMCR - Lee County Page: 49

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river is an impaired water body, and so there's -and that's -- remember, I was mentioning earlier about the conversations I had with Tallahassee, we had a long debate as to -- you cannot impair an already impaired water. You cannot add additional loading, and so what we tried to point out was the water in the lock area is actually better than the river so there's going to be a net improvement.

COUNCILMEMBER WELSH: Yep.

MR. VARN: What they argued and DEP actually was kind of iffy on was the load number. And we said there was no loading. That got lost. We've addressed that, but that's why it's an issue. You cannot add to the impaired water body, and so that's -- but Tony addressed that. That's not my concern. We can hit that again. That's done.

COUNCILMEMBER WILLIAMS: We consistently test our water in the canals.

MR. VARN: Uh-huh.

COUNCILMEMBER WILLIAMS: And it always comes out better than the water outside. Like in this case Matlacha is much more polluted than the north spreader system is.

MR. VARN: Right, right. I know -- you're right.

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COUNCILMEMBER WILLIAMS: The south spreader, the only time it's going to get bad is when the lock is open or missing and the river flows in, but the tide's going to drive it back out again. It's just in and out, in and out, but both -- all canal systems act as a settling agent, settling ponds. So all of the canals clean the water somewhat, not totally but they take a lot of the silt out. They take some of the nitrogen loading out of there, but they don't understand this. Matlacha is the biggest polluter with all those palm tree farms. MR. VARN: Yeah, settling wasn't an issue. It was a nitrogen issue, and there's very little nitrogen uptake in the canal unfortunately. COUNCILMEMBER WILLIAMS: Right, very little. MAYOR COVIELLO: Councilmember Welsh. COUNCILMEMBER WELSH: Can we -- is it possible to submit a new application and have the ecologist and leave the other application in process? MR. VARN: Yeah, yes. COUNCILMEMBER WELSH: Can we do that simultaneously? My only concern, and I have MR. VARN: Yes. to talk to DEP about it, whether they'd want to start anew while the other one is still pending.

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They might see some -- but, like I said, it's going to take us a little bit of time to hire the ecologist. To get them to develop the report, it will probably be coming about the same time, so that's why I'm saying it's not a huge issue. It's an issue for me from a legal standpoint, but you don't need to worry about that because, you know, it is what it is.

MAYOR COVIELLO: We can get started on going forward, just not submit it until you get the final --

MR. VARN: Absolutely. If that's the procedure you want to follow, yeah, you can get started right away and we just don't have to bring DEP in at this point. I mean, again, they were on our side, so I think they're going to continue to be.

MAYOR COVIELLO: Is there any way -- I mean, this was a judge up in Tallahassee that never came down here, never saw the lock, never saw the waterway, just saw pictures; am I correct?

MR. VARN: No, she was down here. She came down for the hearing.

MAYOR COVIELLO: Is there any way to get a more local judge to hear this case or it's got to

1 be out of town? 2 MR. VARN: Unfortunately, the way the division 3 works is they have a fairly small number that 4 handle these types of cases. Judge Ffolkes was one 5 of them. Judge --6 MAYOR COVIELLO: Will we be able to get a 7 different judge? 8 MR. VARN: We will be getting a different 9 judge this time. I'll be filing a motion to recuse 10 if this judge comes in again. Yeah, I'll leave it 11 at that. 12 COUNCILMEMBER STOUT: That was my question, 13 will we end up with the same judge. 14 MR. VARN: I don't -- never mind. Yes, we'll 15 be applying to get a new judge. I can't imagine 16 that we would get the same judge again. 17 So now can I ask for a show MAYOR COVIELLO: 18 of hands of who would like to remove the lock? 19 COUNCILMEMBER STOUT: I think it makes sense. 20 COUNCILMEMBER CARIOSCIA: Absolutely. 21 MS. MENENDEZ: So it appears that council 22 would like to remove the lock. I'm not hearing you 23 say that you're interested at this time -- if the 24 decision comes down against us, that you're 25 interested in appealing it. What I'm hearing is

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that you are more supportive of the notion of filing a new application in the event that the order is not in our favor, which it is likely that it will not be.

MAYOR COVIELLO: And I think I'd take it a step further. I'd like Mr. Varn to start working on it right away so as soon as we get that ruling we can put the wheels in motion right away.

MS. MENENDEZ: So just so you're aware, and I know one of the things he's probably about to say is that Mr. Varn had capped his fees the last time at \$50,000, and, in fact, we had inadvertently paid him 54 so we've got a credit against another matter that he's handling for us, but it is my understanding that Mr. Varn is not planning on capping his fees in that way for this next endeavor; is that accurate?

MR. VARN: I will not. You guys -- I paid more for this case than you guys did, just to be fair, and so -- the most came out of my pocket.

MS. MENENDEZ: And that having been said, we do have an ongoing relationship with this firm, but for this reason we may want you to go ahead --

MAYOR COVIELLO: Let me just stop you. There was a number thrown out --

1 (Comment by reporter due to simultaneous 2 speakers.) 3 MAYOR COVIELLO: There was a number thrown out 4 at 250. 5 Yeah. And I would be -- I'm just MR. VARN: 6 -- I would hope I wouldn't even come close to that, to be honest with you. I'm just -- now knowing 7 8 what I've gone up against, the QR who is actually 9 an attorney and the amount of documents and 10 witnesses, I'm just trying to do my worst case 11 scenario on what this is going to take timewise, 12 and, you know --13 MAYOR COVIELLO: Madam City Attorney, do we 14 need to discuss a dollar amount right here and now 15 so he starts working on this? 16 MS. MENENDEZ: Craiq? 17 MR. VARN: Well I'd be happy to come back in, 18 you know -- well, first of all, it's not going to 19 be -- I'm not going to be doing much in the next 20 few weeks because I've got to get the ecologist. 21 Once the ecologist comes on board I do plan on 22 coming down here with him and doing all the touring 23 so I can point out all the specific issues. So 24 that will be -- I won't begin incurring any 25 significant amount of fees until we get this thing

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ready to file with DEP.

Maybe what you want is we'll cap the fees. Right now I won't spend more than 50,000 until I come back before you and then tell you where we are on everything. Actually it will be much less than that, but pick a number, you know, 25, 30, I don't care, and I'll come back before you. I'd like to get through the ecologist's report so then I can really tell you what I think the end number is going to be. I can get a much better grasp on things.

So if you want -- if you want to put a number, we can put a number, or you can just tell me continue working until we get the ecologist's report, at which point I come back in and we reauthorize further proceedings depending --

MS. MENENDEZ: I think that they want you to continue work, is what I'm hearing?

MAYOR COVIELLO: Yeah.

MS. MENENDEZ: But I also think that what we probably need to do, especially in light of all the scrutiny that's going on right now in terms of our council expenditures, is prepare a new engagement letter that you think --

MR. VARN: Sure.

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MS. MENENDEZ: -- delineates this hourly rate, estimated cost, all that. We can look at it with you and then we can place it on an agenda for council to approve in the future. With the understanding that to the extent that he is going to be incurring some costs now that you're good with him doing that? Because as I said, you do have an underlying relationship with the firm. This was not the only thing he's dealing with.

MAYOR COVIELLO: I think what I'm hearing is we want to hit the ground running as soon as we get the final order and hopefully -- I mean, if it comes in our favor then we're in great shape, but for some reason if it doesn't, which is what you think is going to happen --

MR. VARN: And I can tell you, I already hit the ground running. I'm already -- I've been analyzing everything. Well, I mean, part of it I had to, but I've been overanalyzing a lot of this stuff to make sure that we've got everything going. So we're already doing that, my firm is. So it's, you know, there is some benefit to the past.

COUNCILMEMBER STOUT: I have a question that I think I probably already know the answer to, but I just need to ask it.

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Does it make any difference since the DEP secretary, all of these division chiefs, are appointed by the governor, does it make any difference if you have a senator or somebody that -- to step in?

MR. VARN: Don't call. Do not do that. We don't want to be accused of trying to improperly influence.

COUNCILMEMBER STOUT: Influence. Okay.

MR. VARN: They know what their jobs are, as much as I can disagree with a lot of them all the time, they have a job to do. It's, you know, if you -- I'm not telling you if you happen to talk to your senator and you don't -- you know, complain, obviously that's your right to do, but don't do anything that would be perceived as attempting to work through -- around them.

COUNCILMEMBER STOUT: To work around them, okay.

MR. VARN: Right.

COUNCILMEMBER STOUT: I thought that was going to be your answer, but I needed to ask.

MR. VARN: I'd love to be able to do that, but, no, that's not what -- yeah.

MAYOR COVIELLO: I want to just ask

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1 Mr. Szerlag regarding the significant impact that 2 this could have on the budget. Would we want to 3 consider perhaps using some FEMA money for some of 4 this, or would you find another way to fund the 5 1.5 million if it got to be that amount? 6 MR. SZERLAG: We do, again, based on one of 7 our budget sessions we indicated that we're putting 8 money aside on FEMA, moneys that come in, and 9 council can make that actually discretionary at 10 this point in time, so you can utilize the FEMA 11 moneys, I believe, for anything you like. It just 12 wouldn't be diverted to our disaster relief fund or 13 the general fund. 14 MAYOR COVIELLO: There's a certain amount of 15 dollars that we're going to look at utilizing. 16 MR. SZERLAG: Right. 17 MAYOR COVIELLO: This potentially might be one 18 of the areas that we look at. 19 MR. SZERLAG: FEMA money in terms of 20 reimbursement is most certainly one of the areas we 21 could utilize. 22 MR. VARN: And I will also -- I threw out the 23 mitigation. That's the easy go to. You just buy.

I would obviously work with John way ahead of time

to look at the projects you guys already have in

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the pipeline. The only difference would be once you agree to them as part of the permit they become mandatory so that if something happened, you didn't do the project, we'd have to amend the application to put in something else in its place but...

MAYOR COVIELLO: You know, my attitude is very simple. If you told me \$1.5 million would have that lock removed a year from now I would say pay it because it's only going to cost us more over time to maintain it. So I'm not so concerned with what it would cost to mitigate all this and do all of this. My concern, like everybody's, is will we get to where we need to be. Will we get it removed after all this goes down.

MR. VARN: All right. I've got my orders.

MAYOR COVIELLO: I understand you can't give that commitment because, you know, doing an administrative hearing, like last time we thought we -- I heard all good things, that we did a good job and we covered all the administrative things that we needed to do and everybody that sat in that courtroom thought that we won that case and the lock should have gotten removed, and for whatever reason the judge ruled against us so...

MR. VARN: I just can only say I'm glad

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\bigcirc	1	somebody else thought that too because I can assure
	2	you the day that I got the order that's not the way
	3	I felt, but, you know
	4	MAYOR COVIELLO: So I guess to sum it up, what
	5	we're going to do is we're going to move forward to
	6	get things ready to file a new hearing, assuming
	7	that we're going to have a final order against the
	8	City of Cape Coral.
	9	MS. MENENDEZ: A new application.
	10	MAYOR COVIELLO: Everybody on board with that?
	11	Okay.
\sim	12	MS. MENENDEZ: Then we need to reconvene in
\bigcirc	13	the council chambers.
	14	(Executive session concluded at 4:12 p.m.)
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STATE OF FLORIDA) COUNTY OF LEE)

I, Jackie D. Burrell, Registered Professional Reporter, and Notary Public in and for the State of Florida at Large, do hereby certify that the proceedings were had in the cause styled in the caption hereto on Page 1 hereof; that I was authorized to and did attend said proceedings and report the proceedings had therein fully and accurately in shorthand, and that the foregoing typewritten pages number 1 through 60, inclusive, constitute a transcript of my shorthand report of the proceedings taken at said time.

IN WITNESS WHEREOF, I have hereunto set my hand on January 27, 2020.

(This transcript has been digitally signed.)

JACKIE BURRELL COMMISSION # GG 07117 RES: February 17, 2021

Jackie D. Burrell, RPR Notary Public - State of Florida My Commission Expires 2/17/2021 Commission Number GG 071173

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		1	MAYOR COVIELLO: Okay. Welcome to the special
	CAPE CORAL CITY COUNCIL	2	meeting of the city council, January 13th, 2020.
		3	This meeting will now come to order. Please stand
	IN RE:	4	for a moment of silence on the invocation.
	MATLACHA CIVIC ASSOCIATION,	5	Thank you.
		6	Please remain standing for the pledge of
	Plaintiff, vs. CASE NO. 18-006752	7	allegiance.
	CITY OF CAPE CORAL and DEP,	8	(Pledge of allegiance recited.)
	Defendants.	9	MAYOR COVIELLO: Thank you. Please be seated.
	/	10	Madam City Clerk, will you call the roll.
		11	THE CLERK: Yes, Your Honor. Before I call
	TRANSCRIPT OF EXECUTIVE SESSION	12	roll, I'd like to announce that Councilmember
	INANSCHI I OF EALCOINTE SESSION	13	Nelson has asked to be excused, and I will mark her
	DATE TAKEN: January 13, 2020	14	so. And Councilmember Carioscia has indicated that
	TIME: 3:08 p.m. to 4:12 p.m.	15	he is coming but he will be here after roll call.
	PLACE TAKEN: Cape Coral City Council, Council	16	MAYOR COVIELLO: Okay.
	Chambers 1015 Cultural Park Boulevard	17	THE CLERK: Mayor Coviello.
	Cape Coral, Florida	18	MAYOR COVIELLO: Here.
	REPORTER: Jackie D. Burrell, RMR, RPR, FPR Notary Public, State of Florida	19	THE CLERK: Councilmember Cosden.
	at Large	20	COUNCILMEMBER COSDEN: Here.
		21	THE CLERK: Gunter.
		- 22	COUNCILMEMBER GUNTER: Here.
	FORT MYERS COURT REPORTING, LLC	23	THE CLERK: Stout.
	Registered Professional Reporters 2180 West First Street, Suite 120	24	COUNCILMEMBER STOUT: Here.
	FORT MYERS COURT REPORTING, LLC Registered Professional Reporters 2180 West First Street, Suite 120 Fort Myers, Florida 33901 PHONE: (239) 334-1411 FAX: (239) 334-1476	25	THE CLERK: Welsh.
- /	Page 2		Page 4
	1 460 -	1	COUNCILMEMBER WELSH: Here.
	APPEARANCES:	2	THE CLERK: Williams.
		3	COUNCILMEMBER WILLIAMS: Here.
	CAPE CORAL CITY COUNCIL:	4	THE CLERK: Six present, two excused.
		5	MAYOR COVIELLO: Thank you. Council will be
	Joe Coviello, Mayor John Gunter, councilmember	6	conducting a closed attorney/client session
	John M. Carioscia, Sr., councilmember	7	pursuant to Section 286.0118, Florida Statutes.
	Marilyn Stout, councilmember Lois Welsh, councilmember	8	The estimated length of the meeting is one hour,
	Richard Williams, councilmember	9	and the persons attending are Councilmembers
	Jessica Cosden, councilmember	10	Gunter, Carioscia, Stout, Welsh, Williams and
		11	Cosden, Mayor Coviello; City Manager John Szerlag;
	ATTORNEYS:	12	City Attorney Delores Menendez; Assistant City
	CAPE CORAL CITY ATTORNEY'S OFFICE	13	Attorney Steve Griffin, and Attorney Craig Varn.
	Post Office Box 150027	14	Also in attendance will be a court reporter from
	Cape Coral, Florida 33915	15	Fort Myers Court Reporting.
	By: Dolores Menendez, Esquire	16	Let's go to closed session.
	Steven D. Griffin, Esquire	17	(The following proceedings occurred in a
	and	18	closed attorney/client session.)
		19	MAYOR COVIELLO: Thank you. So we're here to
	MANSON BOLVES DONALDSON VARN 106 East College Avenue, Suite 820	20	talk about litigation strategy in the case of the
	Tallahassee, Florida 32301-7740	20	Matlacha Civic Association vs. City of Cape Coral
	Cvarn@mansonbolves.com	21	and the DEP, Case Number 18-6752 related to the
)	By: Craig D. Varn, Esquire	23	Chiquita Lock.
		24	MS. MENENDEZ: Mayor and Council, as you are
	Also present: John Szerlag, City Manager	25	aware, there was recently a recommended order by
		1	······································

Cape Coral City Council

			Page 5	T		Page 7
	1	the DOAH administrative law judge that was against	Fage 5	1	there's any one person other than the secretary of	rage /
)	2	the permit to remove the lock. Mr. Varn is here,		2	the department that controls that.	
	2	Craig Varn is here - he was the attorney who		3	So, but looking forward, at some point we need	
		handled the administrative hearing below - to		4	to make a decision on what you want to do, and my	
	4	_			memo that I sent out assumes you do want to move	
	5	update you on where we are now and what		5		
	6	alternatives may be available to the council at		6	forward with removal, which that's something you	
	7	this juncture. And with that I'll turn it over to		7	obviously have to decide amongst yourselves, but	
	8	Craig.		8	assuming that to be the case, you have essentially	
	9	MR. VARN: Hello. So, yes, we got the		9	three options, two of which are fairly similar,	
	10	unfavorable recommended order. I'm sure you were		10	just with a little bit of a twist thrown.	
	11	disappointed, as was I. I can blame it on a lot of		11	The first is the appeal, and I'll be quite	
	12	people, but the bottom line falls with me. I		12	blunt, I wouldn't recommend wasting your time or	
	13	you know, I should have done things differently,		13	money on that one simply because I think at best we	
	14	but the bottom line, we are where we are, so we'll		14	would get back to where we are today with a new	
	15	start there.		15	hearing, and we can do a new hearing anyway if we	
	16	We have a few options moving forward. We're		16	just modify the application, which if we came back	
	17	in a posture now where we've done everything		17	on appeal I would tell you we needed to do anyway	
	18	related to the underlying case. There's no more		18	just to touch on some of the issues.	
	19	filings to be had. The only question now is what		19	While I don't agree with a lot of the things	
	20	DEP is going to do with it. I think they're going		20	the judge did, the fact that she pointed them out I	
	21	to give a pretty good review of it. They're		21	would address them anyway, whether or not I agree	
	22	required to, and I do think they will do it.		22	with them, just because I wouldn't want to go	
	23	They'll look at a lot of things we said, but		23	through that again.	
	24	there's just so much there, I'm not comfortable		24	So moving on to the other options, would be	
)	25	suggesting that the department will change the		25	again, assuming you want the lock removed and you	
			Page 6			Page 8
	1	final decision. And there's some specifics in		1	need to get the permit, you could apply well,	
	2	there, but given where we still are and what you		2	you would need to apply for a modification or a new	
	3	may go forward with, I'd rather not get into all		3	application depending on when you do it and how you	
	4	what I think. A lot of it is in writing. We did		4	do it, but it's the same process. You supplement	
	5	distribute a lot of the stuff, you know, our		5	new information, and to get there what I think we	
	6	critique regarding it. And one thing I'll point		6	would need to do is hire an ecologist because	
	7	out, you got a response that Mr. Hannon provided		7	that's the one area where we were missing in our	
	8	you in which he suggested that we had done		8	presentation. We didn't have our own ecologist to	
	9	something wrong by critiquing the administrative		9	address theirs, and I still don't think they proved	
	10	law judge's order.		10	anything, but obviously the judge disagreed with	
	11	You know, my position on that is it again		11	me, so that's where we are. And so what I would	
	12	shows his misunderstanding of the way it's supposed		12	recommend, if you want to go forward, regardless of	
	13	to work in these proceedings. That's what we're		13	which process you pursue and who does it, frankly,	
	14	required to do if we don't want to lose the ability		14	you know, obviously I don't have to be involved in	
	15	to raise those issues on appeal. So had we not		15	this, you could tell me to take a hike, but I think	
	16	pointed out all these issues we would have lost		16	you need to hire an outside ecologist day one to go	
	17	them for good, so that's why we do what we do. But		17	out and analyze, make their determinations based	
	18	anyway, back to where what we go forward now		18	upon what's going to happen. And then I think to	
	19	we have about 60 days still remaining on the clock		19	address the worst case scenario you need an	
	20	before the Department is required to issue		20	ecologist to go look at what they said is going to	
	21	something, but it, as with most of the statutory		21	happen. And based upon that determination you can	
	22	deadlines, are just deadlines with no penalties.		22	come up with what's called mitigation to address	
)	23	So it is quite possible that they could take		23	those impacts.	
	24	longer, so I don't know what's going to happen on		24	The City has already taken some very strong	
	25	that and I don't control that and I don't know if		25	steps let me go back. One thing that drives me	
				<u> </u>		

	Cape	Coral City Council	Cape Coral	City C	Council	1/13/2020
			Page 9			Page 11
	1	nuts about this case is how far advanced the City		1	COUNCILMEMBER STOUT: I'm just wondering	with
	2	is in terms of environmental action, and so for		2	all that we have done, such as the agreement with	
	3	them to come in and suggest that you're not is		3	Fort Myers for them no longer dumping wastewater	
	4	absolutely ludicrous. In fact, you know, me being		4	into the Caloosahatchee, that's one. Another is we	
	5	an attorney, I think I would tell you stop doing		5	prevented North Fort Myers from injecting a well,	
	6	all this because you're ahead of yourself and		6	and instead we're taking their wastewater. MR. VARN: Uh-huh.	
	7	nobody you're taking on the work of what others		7		
	8	should be doing on your own, which is a very good		8	COUNCILMEMBER STOUT: And then the third	
	9	thing to do in terms of, you know, benefiting the public. I'm just not a benefit-the-public kind of		9	thing, as I remember, is a I think it's a borrow	
	10	person, so that's me personally. But what you're		10 11	pit in Charlotte County that's bringing water down. MR. VARN: Uh-huh.	
	11 12	doing is absolutely amazing, so for them to suggest		12		
	13	otherwise is ludicrous, and you should all take		13	COUNCILMEMBER STOUT: Do these things that we've already done, would they count?	L
	13	that home and feel good about that. But bottom		14	MR. VARN: No. And that's and that's, to	
		line is we are where we are, and so you're already		15	be fair, where we got into a little bit of trouble	
	15 16	doing some things that we would incorporate into a		16	early on in this case, and that's what I think	
	17	permit modification. For example, your agreement		17	really probably is the biggest factor that stung us	
	18	with Fort Myers, that's going to take a load out of		18	is that DEP, when we first did the permit, was	
	19	the river, which you guys are the ones that took		19	giving you credit for projects that had occurred	
	20	that on. I mean, that's a significant issue for		20	15 years ago. And I looked at it and said you	
	20	cleaning up the river.		21	can't do that. I mean, that's absolutely no	
	22	There's other things you're probably doing		22	way. And then their counsel got ahold of it and	
	23	that I'm not aware of, but those things you would		23	agreed and said you can't do that, so we modified.	
	24	incorporate in and get credits for those.		24	That has now clearly come back to bite us in the	
`\	25	Beyond that, whatever the ecologist said would		25	rear. I think improperly so, but nevertheless it	
			Page 10			Page 12
	1	be the worst case, I would propose you go out and	1 ago 10	1	has. The judge harped on that a little bit.	1 age 12
	2	look at other mitigation proposals. You can buy		2	MAYOR COVIELLO: Councilmember Williams,	
	3	mitigation credits. Those are about 125,000 to		3	you've got something?	
	4	\$150,000 an acre. Yeah, they're not cheap, but,		4	COUNCILMEMBER WILLIAMS: Yeah, I do.	
	5	you know, if you look at all of this, the impacts,		5	As far as the ecologist, Janicki	
	6	my rough guesstimate, you'd have to look at have		6	Environmental, I think they're part of it, don't	
	7	the ecologist to really decide, but you're looking		7	they can't they fill that role?	
	8	at probably in the five to ten acres, worst case.		8	MR. VARN: No, they're more of a water mover.	
	9	So we're talking about if you really want to		9	They calculate velocities. An ecologist would be	
	10	do this, you want to cover all your bases, and the		10	looking at the plants and the species, and that's,	
	11	amendment, whether or not you withdraw the		11	again, one of the problems is Tony did form	
	12	application or you simply accept what goes forward		12	opinions, but that's not his expertise. You want a	
	13	from DEP and start over, either way, same, I		13	person who focused on the biota, the fish, the	
	14	recommend you do this. You're looking at a price		14	birds, the little creatures, all of that; and	
	15	tag of, you know, \$1.5 million, just to be sure.		15	that's where they had they had two different	
	16	And so then that's the option of just going in		16	they had well, technically both of their guys	
	17	today and starting over, just let the case run its		17	were ecologists, however, they only offered one as	
	18	course.		18	a water quality expert. And so even though he	
	19	The other do you want me to stop?		19	testified he was the one that gave I can	
	20	COUNCILMEMBER STOUT: I was going to ask	a	20	critique this all day. If you read my stuff,	
	21	question. Would you rather me wait until the end?		21	you'll understand where I think there was errors.	
	22	MR. VARN: I have no preference.		22	But, no, Tony does not have the expertise that	
	23	COUNCILMEMBER STOUT: Mr. Mayor?		23	I would think you would want, and he doesn't do the	
	24	MAYOR COVIELLO: Councilmember Stout, go		24	UMAM analysis which you would need to do because	
	25	ahead		25	that's what the department uses in calculating how	

that's what the department uses in calculating how

ahead. FMCR - Lee County

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Cape	Coral City Council	Cape Coral	City C	Council	1/13/202
		Page 13			Page 15
1	much offsets.		1	for them the differences, but that's where you're	
2	What you do is you go and look at what are		2	going. And a minute ago you said 1.2 million; is	
3	these services, what are these we look at an		3	that what you said?	
4	acre. What services does this acre provide, and		4	MR. VARN: No, I'd say 1.5.	
5	you assign it numbers, and they add up to maybe an		5	MS. MENENDEZ: 1.5. And that 1.5, is that for	
6	eight. And then you go in and do your development		6	the any kind of physical work that would have to	
7	and it brings the property down to a six, so you've		7	be done and the experts, or does that include your	
8	got to make up the three (sic), and that can be		8	attorney's fees?	
9	equated to in a pristine mitigation bank as a ten,		9	MR. VARN: Yeah, that would include the	
10	so you only need three. You can do it's a		10	hearing process, so hiring of experts, at least	
11	mathematical equation at that point, but that's		11	one, possibly two. The ecologist is the primary.	
12	what I think needs to be done on this.		12	Absolutely you have to have an ecologist.	
13	Again, I think you're going to have I mean,		13	That would include their time. You know, we'd	
14	I think Tony was right. I don't think there's		14	have to have everybody go through all this again,	
15	going to be any impacts from this. I think it's		15	depositions. This time you depose all of their	
16	ludicrous, but that's where we are.		16	little people on standing not little. I mean,	
17	So in order to prepare for the second round,		17	you'd have to go through that. Normally you don't	
18	it would be silly not to go in and be prepared to		18	waste time on that, but in this case, given what we	
19	address that issue. Again, I would argue all day		19	know through all that. So, yes, it would and	
20	that it's not going to have any impacts. I'm		20	what I think would be the reasonable amount for	
21	absolutely comfortable with that, but obviously		21	mitigation. It could be less. I mean, I could be	
22	certain people don't agree with me, and the one		22	way off on my numbers. I'm just saying I'm	
23	important one that didn't agree with me was the		23	guesstimating given I mean, it's a fairly long	
24	judge. So that's where we are.		24	the canal is fairly long. If you assume impacts	
25	MS. MENENDEZ: Well, let's just break that		25	like occurred on the north spreader, which we don't	
		Page 14			Page 16
1	down for a minute because I think you have four		1	think had anything to do with removal of the lock,	8
2	courses of action potentially available to you.		2	but, again, I'm trying to think our worst case	
3	One is, and it's the one we'll circle back to is		3	scenario, just adding that up that's a significant	
4	to, as Craig has said, the recommended order will		4	amount of acreage, so you apply that. So ten acres	
5	probably be turning into a final order, and so one		5	at figure one point or \$125,000 an acre, give or	
6	of your options is to just let's assume that		6	take, that's 1.25. I think the rest would be	
7	happens and you abide by it, which means you leave		7	attorney's fees and experts, so I'm at 1.5.	
, 8	the lock where it is and you will be able to		8	I mean, on the upside, you've spent 50 so far,	
9	-			and I can honestly tell you we've incurred 110 plus	
	explore a little bit, tangentially here what that		9.		
10	might be for you in terms of dollars and cents so		10	in fees, so as much as it hurt you, I can guarantee	
11	that you can compare that to the cost that you		11	you it hurt me pretty significantly, but we're	
12	might be facing to take an alternative route.		12	there, so we've got that somewhat going for us,	
13	Okay. Another one is the appeal. Wait for		13	what we incurred, but I can guarantee you a lot of	
14	the final order to come in against you, and appeal,		14	that is going to be reincurred because it was fees	
15	which Craig has already said he does not recommend		15	for depositions that need to be redone because they	
16	because he doesn't think you're going to get any		16	can change their opinions. I mean, there's a lot	
17	real benefit from the money that you're going to be		17	going into that. So I'm just trying to give you	
18	spending to do that because ultimately you will		18	rough ideas of what it's going to cost to go	
19	most likely be remanded back down again in this		19	forward.	
20	case.		20	Clarification on one thing. Yeah, you can	
21	So that's why he's emphasizing one of the		21	with respect to letting DEP go forward you can do	
22	other two routes. One is to file a new		22	that for two different things. One, you do nothing	
23	application, and the other is to seek to withdraw		23	well, actually three because you do nothing,	
24	the current application and file an amended		24	just let it go. If you choose to appeal, you'd	
25	application, which please feel free to describe		25	have to let DEP. The third is if even if you	

-Cape	5	ape Coral Cit	ty Co	uncil 1/13 Page
_		Page 17	-	_
1	want to amend or file a new application you can			supported or the greater weight opposes what she actually determined. And in some of those things
2	still let DEP go forward. The nuance in that			we do think there's not any there are not any
3	option and the option of withdrawing your current			•
4	application and amending it and re-filing is that			facts that support what she said.
5	to the extent that there's any argument by the		5	COUNCILMEMBER CARIOSCIA: What does the DEP
6	petitioners that somehow those findings are held			feel, that there's some of those things or there's
7	against us going forward, it takes it would take			no credibility?
8	away that argument.		8	MR. VARN: They disagreed with some of the
9	You'd have to change do a significant			stuff also but
10	number of changes so it won't have a super	1		COUNCILMEMBER CARIOSCIA: So what makes us
11	significant impact on moving forward, but there are	1		think that the DEP won't allow us to remove the
12	a couple minor issues that kind of cause me some	1:		lock since they've already testified and they are
13	grief that, again, I don't think are relevant and I	1		in favor of removing the lock and they find some of
14	have to wait to see what DEP comes out with to say	1		the elements or some of the points that were made
15	whether or not they just flat out say, no, that's	1		by the administrative law judge, okay, wasn't in
16	not an issue or they accept it as an issue and then	1		fact credible? So why don't they remove the lock?
17	it becomes more prevalent. I don't know. I would	1	7	What are we concerned about? The entity that
18	hope they do the right thing and follow their	1	8	testified with us to remove the lock makes the
19	historic case law.	1	9	final decision.
20	MAYOR COVIELLO: Councilman Carioscia.	2	0	MR. VARN: Sort of. It's a different it
21	COUNCILMEMBER CARIOSCIA: The DEP testifie	ed at 2	1	goes through a completely different process at this
22	this hearing, correct?	2	2	point. They're bound by generally the facts as the
23	MR. VARN: Yes.	2	3	ALJ found. And let me point to an easy one. They
24	COUNCILMEMBER CARIOSCIA: Did they testify	in 24	4	made a determination that there will be adverse
25	favor of removing the lock?	2	5	impacts to the fish and the fauna, okay, and that's
		Page 18		Page
1	MR. VARN: Yes.	:	1	a weight issue between our expert, Tony Janicki,
2	COUNCILMEMBER CARIOSCIA: And I imagine t	hat :	2	who said there won't be any, and their expert that
2 3	COUNCILMEMBER CARIOSCIA: And I imagine there was a lot of testimony from the DEP to remove			who said there won't be any, and their expert that said there will.
	-	:		
3	there was a lot of testimony from the DEP to remove	:	3 4	said there will.
3 4	there was a lot of testimony from the DEP to remove the lock, correct?		3 4	said there will. There's some legal arguments that we made
3 4 5	there was a lot of testimony from the DEP to remove the lock, correct? MR. VARN: Yes.	the	3 4 5 6	said there will. There's some legal arguments that we made regarding this, but bottom line is she believed
3 4 5 6	there was a lot of testimony from the DEP to remove the lock, correct? MR. VARN: Yes. COUNCILMEMBER CARIOSCIA: Okay. Who has final say in removing the lock?	: the	3 4 5 6 7	said there will. There's some legal arguments that we made regarding this, but bottom line is she believed their expert over our expert. And the department
3 4 5 6 7	there was a lot of testimony from the DEP to remove the lock, correct? MR. VARN: Yes. COUNCILMEMBER CARIOSCIA: Okay. Who has final say in removing the lock? MR. VARN: The secretary. It's a different	the	3 4 5 6 7 8	said there will. There's some legal arguments that we made regarding this, but bottom line is she believed their expert over our expert. And the department can't change that. If the only question is whether
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3 4 5 7 8 9 10	there was a lot of testimony from the DEP to remove the lock, correct? MR. VARN: Yes. COUNCILMEMBER CARIOSCIA: Okay. Who has final say in removing the lock? MR. VARN: The secretary. It's a different the Department does through the secretary. COUNCILMEMBER CARIOSCIA: So the DEP has joined us in the removal of the lock to the point	now 1	3 4 5 6 7 8 9 0 1	said there will. There's some legal arguments that we made regarding this, but bottom line is she believed their expert over our expert. And the department can't change that. If the only question is whether or not one was more believable than the other, they have no they have no ability to change it. In fact, if they do and it gets appealed, which I feel comfortable it would, they would be nailed with
3 4 5 7 8 9 10 11	there was a lot of testimony from the DEP to remove the lock, correct? MR. VARN: Yes. COUNCILMEMBER CARIOSCIA: Okay. Who has final say in removing the lock? MR. VARN: The secretary. It's a different the Department does through the secretary. COUNCILMEMBER CARIOSCIA: So the DEP has joined us in the removal of the lock to the point where they came in and gave testimony?	now 1	3 4 5 6 7 8 9 0 1 2	said there will. There's some legal arguments that we made regarding this, but bottom line is she believed their expert over our expert. And the department can't change that. If the only question is whether or not one was more believable than the other, they have no they have no ability to change it. In fact, if they do and it gets appealed, which I feel comfortable it would, they would be nailed with attorney's fees for the appeal for changing it
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-	favor, then probably all that we're about to talk	1 age 2 1	1	The water in the south spreader doesn't go into	1 ago 25
1 2	about is not going to be too applicable. We'll be		2	Matlacha Pass. It goes into the river.	
2	potentially in a position of defending an appeal		3	MR. VARN: You're preaching to the choir, sir.	
	that will be filed by Matlacha.		4	COUNCILMEMBER WILLIAMS: I know, but the	t's
4			5	what we have to push that issue. I don't know	
5	MR. VARN: Right.			-	
6	MS. MENENDEZ: Okay. But what I'm hearing is	,	6	how Matlacha can say anything other than that. MR. VARN: Well, you know, I don't want to get	
7	that even though it's technically still the DEP,		7		
8	and even though the DEP at the trial level, at the		8	into I will tell you they changed their well,	
9	lower level, was on the same side as the City that		9	actually I shouldn't say they changed. The judge	
10	there's this like curtain between the arm the		10	changed the dynamic on us, because the whole issue	
11	secretary and the arm of the DEP that issues the		11	up front was how we were the spreader was	
12	final orders and the arm of the DEP that's involved		12	discharging over in that direction, which ignore	
13	in the permitting and the trial arguments. So it		13	for the moment that it had to go through all those	
14	would be wonderful if they found in our favor but I		14	little wetland areas and all that before it got	
15	think what Craig is saying is you can't just		15	to	
16	they're not one for this purpose. It isn't like I		16	COUNCILMEMBER WILLIAMS: When the lock	is in,
17	go to trial and I argue in your favor and then when		17	the water pressure will force it out. You take the	
18	the recommended order comes down I just go, well,		18	lock out, that will stop.	
19	I'm just going to find in favor of what I was		19	MR. VARN: Right. Well, so what the judge	
20	arguing below anyway because the cards are all		20	did, even though it was never raised as an issue,	
21	stacked in my favor. So there is that like curtain		21	determined that when we do that we're going to make	
22	between the two arms of the DEP.		22	the flow virtually go to zero, and she implied that	
23	MAYOR COVIELLO: Isn't that more or less		23	as a result of that there will be adverse impacts.	
24	and I'll get to Councilman Williams in one second.		24	You know, that and I'll just say it. That was	
25	The DEP that gave us the approval is the one down		25	completely wrong. You can't get from a flow of	
		Page 22			Page 24
1	here in Fort Myers and this is going to be reviewed		1	zero to automatic impacts. That has nothing to do	
2	up in Tallahassee; is that correct?		2	with anything. It's water levels, first of all.	
3	MR. VARN: Yes, but we involved Tallahassee		3	MR. SZERLAG: Tidal action.	
4	quite a bit through the process. Again, going back		4	MR. VARN: And so yeah. I'm going to get	
5	to the one issue that I had raised, I told you them		5	upset about this, but, yeah.	
6	giving us credit, we had numerous discussions with		6	So you are absolutely correct. The problem is	
7	Tallahassee on an ancillary issue to that, that		7	it's what she found, and, again, it's one of those	
8	so I'm not sure it ever went to the secretary, but		8	things that she implied, and so my struggle with	
9	it went high up. We at least talked to one deputy		9	telling you again, I think we did what we needed	
10	secretary about it. So, but, yeah, what happens		10	to do to win this case. I'm still comfortable	
11	now is they are cut off though. They can't talk to		11	looking back would I do things differently?	
12	each other.		12	Absolutely. I always learn, but looking at this	
13	MAYOR COVIELLO: Right. The local DEP real	lv	13	from an appellate side, it is very difficult to	
14	can't have any influence over what's going to		14	it's going to be difficult for the department to go	
15	happen		15	through and every single thing that she found to	
16	MR. VARN: Yes.		16	overturn every one of them. And so I think just	
17	MAYOR COVIELLO: up in Tallahassee.		17	speaking as sheer numbers statistically, the odds	
18	MR. VARN: That's the easiest way.		18	aren't good in that, and that's why I'm trying to	
10	COUNCILMEMBER WILLIAMS: Let me go bac	rk to	19	• • • • • •	
	_		20	prepare. MAYOR COVIELLO: We're going to get a final	
20	where I was before I got cut off. We were talking				
21	about the ecologist and so forth. The anybody		21	hearing against us again is what you're saying, and	
22	that looks at anything out there and telling you		22	that's	
23	that it's going to affect the fish, it's going to		23	MS. MENENDEZ: The final order.	
24	affect the fauna, everything, what's got to be		24	MAYOR COVIELLO: Final order, around March	
25	followed here is where is the water coming from?		25	11th or thereabouts?	

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1	MR. VARN: Yes.	1	MR. VARN: Yes.	
2	MAYOR COVIELLO: Let me ask a question because	2	MS. MENENDEZ: And would the Matlacha Civi	8
3	this was an administrative hearing.	3	Association would not to able to be represented by	
4	MR. VARN: Uh-huh.	4	Mr. Hannon in this case. Is Mr. Hannon one of the	
5	MAYOR COVIELLO: The next level to me would be	5	plaintiffs himself, individually?	
6	to go into a courtroom. I mean, we have a guy that	6	MR. VARN: Yes.	
7	doesn't have a law license fighting us on an	7	MS. MENENDEZ: So he would be able to	
8	administrative hearing.	8	represent himself even at the Second DCA if he	
9	MR. VARN: And that's completely legal. He's	9	elected to do that?	
10	absolutely allowed to do that.	10	MR. VARN: Right. And I'm not sure he has	
11	MAYOR COVIELLO: But if we go into a courtroom	11	standing, but bottom line is we didn't argue a	
12	and we do some kind of a legal proceeding, then he	12	whole lot on standing simply because they had a	
13	can't do that; is that right? So how do we get to	13	couple of city residents that lived on the water,	
14	the next level?	14	and so, somebody would get in. Somebody would be	
15	MR. VARN: Actually, if you went to a well,	15	able to do it. I'm not sure that the Matlacha	
16	anywhere you go he can represent himself. He can't	16	representatives would have standing. There's a	
17	represent other people, but he could represent	17	different level of standing at the appellate level	
18		18	that I won't get into, but it's a harder level to	
	himself absolutely. So I don't think it will		get at the appellate level than it is at DOAH.	
19	matter one way or the other on that issue, and,	19		
20	frankly, in the administrative process there's a	20	It's fairly easy at DOAH.	
21	provision under statute that allows it actually	21	COUNCILMEMBER WILLIAMS: We had a simila	r
22	exempts it from the unlicensed practice of law when	22	problem in the north when we had the barrier up	
23	you act as a QR at the Department of Administration	23	there.	
24	Hearings.	24	MR. VARN: Uh-huh.	
25	MAYOR COVIELLO: Let me ask you a question.	25	MS. MENENDEZ: As soon as the word got out	
	Page 26	5		Page 28
1	Would we be potentially more successful if we go	1	that we had been approved to take the barrier out	
2	into a court of law with some kind of a lawsuit as	2	Matlacha went bananas. Instead of getting it into	
3	opposed to these administrative hearings?	3	the court system because, you know, nothing against	
4	MR. VARN: You don't have an option to do	4	lawyers and judges but they don't know crap about	
5	that. The only option you have is to go on appeal.	5	this.	
6	You can't go into any circuit well, I guess let	6	MR. VARN: Yeah.	
7	me stop. Are you talking about getting the permit	7	COUNCILMEMBER WILLIAMS: We had what we	e called
8	issued or attacking the personally the other	8	an EMA process, Ecosystem Management Agreement	
9	person? That's a whole different I'm not going	9	process, where we all sat down together. For two	
10	to opine on that because that's not my area, but if	10	years we talked, and we had the ecologist, the	
11	we're talking about getting a permit to withdraw	11	environmentalist, the engineers, DEP, you know,	
12	the lock, your only opportunity is to go to DEP,	12	interested parties, that type of thing, and we came	
13	get the permit and take it through an	13	to at that point an agreement of what we were going	
14	administrative process and then up through the	14	to do. We pulled the barrier out and most of the	
15	appellate courts. There is no circuit court	15	EMA net economy system benefits, is what we were	
16	action. It's specifically designated as an	16	calling them, have been done; we're doing it now.	
17	administrative process.	17	That's why we got the northwest is torn up like	
18	MS. MENENDEZ: But if they wanted to appeal	18	a war zone. That's in response to getting sewers	
19	the final order, if they're not happy with the	19	in up there and that type of thing.	
20	final order, which was the very first one you went	20	Is this something we could do to get it first	
21	through, which you were recommending against, that	21	out of the courts, to get it out of the expensive	
22	would be at the circuit court level.	22	negotiating, using lawyers and judges, could we	
23	MR. VARN: No. That would be an appellate	23	somehow work with Matlacha and say, okay, let's sit	
24	court. It goes straight to the appellate court.	24	down and talk about it, put together a process and	
25	MS. MENENDEZ: Straight to the Second DCA?	25	you tell us what we need to do to be able to take	

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1			1	do these things. I'm not anybody is going to	
2			2	have you do it.	
3	, , , , , , , , , , , , , , , , , , , ,		3	MAYOR COVIELLO: Councilman Williams, you've	
4	1		4	got more questions?	
5	because it was with DEP. DEP was denying, if I		5	COUNCILMEMBER WILLIAMS: No, I've given up	•
e	remember right. Actually that's the reason I first		6	MAYOR COVIELLO: Councilman Gunter.	
7	started working with the City, was Steve and I had		7	COUNCILMEMBER GUNTER: Actually you kind o	of
ε	an issue with some portion of that. I don't		8	answered the question I was going to ask, but the	
9	remember. They were arguing about fixing		9	question was, was there any harm waiting for DEP	
10	something, and that was that nonsense we got DEP		10	because, you know, what I want to make sure is we	
11	on our side to say you've done everything you're		11	don't do something prematurely and that offends DEP	
12	required to, go away.		12	in some form or fashion, so that's why I've said	
13	So, but, no, that issue was specifically		13	I'm kind of thinking maybe it would be best to	
14	because there was a disagreement with whether you		14	let's see what DEP is going to do first, you know,	
15	could get the permit from DEP, if I recall, and so		15	before we start shaking the can. That's kind of my	
16			16	opinion.	
17	the answer to the question is if they would agree,		17	MR. VARN: Well, I would ask before	
18	yes, but you can't force the issue.		18	withdrawing you can unilaterally withdraw it if	
19			19	you wanted to. I would recommend, if you chose, we	
20			20	would ask first. Say, hey, we're just going to do	
21			21	this. We're going to kind of pull back, regroup	
22	• • •		22	and re-file just to get a thought from them, but it	
23			23	doesn't sound like we're going to go down that path	
24			24	anyway, so it's out, but I wouldn't do anything	
25			25	just to screw DEP.	
/	The maning accuse of the four four for the for going	Page 30		-	Page 32
1	through and letting it and seeing how DEP run	1 400 000	1	COUNCILMEMBER GUNTER: Right. Now what	8
2	• • •		2	happens with we can either re-file or keep this	
3			3	in motion as far as if we do want to withdraw the	
4			4	lock. Timewise what's to me it seems like it's	
5	-		5	taken us forever to get to this point, to be quite	
6			6	honest with you.	
7			7	MR. VARN: A couple issues real quick. If	
, 8			8	this goes through, DEP issues a final order. This	
9			9	one is dead unless you appeal it. So we would do a	
10			10	new application, so that's why I tried to	
11			11	distinguish between amendment and new. That would	
12			12	be a completely new application because the old	
			13	application has been denied.	
13			14	MAYOR COVIELLO: And that's the one that you	
14					
15			15	said is 1.5 million roughly to go do all these	
16			16	things?	
17			17	MR. VARN: If you're going to redo it you need	
18			18	to be prepared to spend 1.5. Again, you need the	
19	•		19	ecologist to come in. You need to hire that	
20			20	person, and then once they come up with a UMAM	
21			21	score on your worst case, that would give you the	
) 22	1		22	figure on moving forward. So I'm just trying to	
23			23	think of a worst case scenario. You won't be	
24			24	spending any of that dollar until you get a result	
25	if you want to remove this you're going to need to		25	a response from your ecologist. So I'm just	

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	1	trying to forewarn you, but yeah.		1	not want to withdraw and re-file right now, would	
	2	COUNCILMEMBER GUNTER: And the last quest	ion I	2	they be able to, as a council, consider this, leave	
	3	was going to ask was if we I think, first of		3	the lock in place, do some maintenance and then in	
	4	all, we've got to decide if we're going to remove		4	a year, for example, come back and file a new	
	5	the lock or not. If we do, my question to you		5	application, or would there be some other timeline	
	6	would be if we do want to remove the lock, in your		6	that they need to be concerned about as they make	
	7	professional opinion what would be the best avenue		7	this decision?	
	8	to take?		8	MR. VARN: It's a nullity at that point. You	
	9	MR. VARN: Exactly what I've described to you.		9	can do whatever you want. It has no bearing going	
1	LO	You need to be prepared to spend the money to		10	forward. That's up to your timeline.	
-	11	mitigate because I can't control the one thing I		11	MAYOR COVIELLO: Councilmember Welsh?	
-	12	can I know I can control is which expert she's		12	COUNCILMEMBER WELSH: What is the cost to	
-	13	going to believe or he, whoever the judge is. And		13	maintain the lock and operate it?	
1	14	so to cover that scenario where they don't believe		14	MR. SZERLAG: I had asked that exact question	
1	L5	our expert, you can offset impacts through		15	of Paul Kling, as well as another question, and	
1	LG	mitigation. So we'd have to have that as our		16	that is that because the traffic, the boat traffic	
-	17	backup. And that's the only way you're going to		17	is so severe at Chiquita lock what would it also	
-	18	feel I'm going to feel comfortable moving		18	cost to build a parallel lock north of the existing	
1	L9	forward.		19	lock, and it would cost about one to \$2 million to	
2	20	One other real quick, I'm sorry, I meant to		20	repair the existing lock and make it functional.	
2	21	you said the timing. Yeah, and that's we would		21	We've done hardly nothing to it. Paperclips and	
2	22	not whoever your next person is or whoever does		22	rubber bands and duct tape is about it because we	
2	23	this shouldn't let that happen. We would address		23	thought we would win the case and remove it. The	
2	24	that in the forefront as opposed to letting what		24	cost to make that existing lock functional would	
2	25	happened at the end of this hearing, and we		25	also be between one and \$2 million. Once we take	
-			Page 34			Page 36
	1	addressed it, is that the judge on her own motion		1	the gates down, we replace them, we don't know what	
	2	waived the timelines, which there's no authority		2	the structure the integrity of the structure	
	3	for doing that, and we objected, and it fell on		з	that's holding those gates in place. So that's an	
	4	deaf ears. And once that timeline is waived the		4	estimate though, another one or two million to	
	5	timelines go out the door.		5	replace or repair those locks to make them	
	6	And so that happened. I will say on the flip		6	functional.	
	7	side of that there is no penalty for failure to		7	The parallel lock to mitigate boat traffic	
	8	issue, but once the time is not waived they are a		8	would be about \$25 million, and that's more than a	
	9	little bit more you know, you may get a 30-day		9	spitball number because back in 2007 there was a	
1	LO	waiver of time, but, you know, six months is		10	study to build a parallel lock and that study	
1	1	absolutely ludicrous. But, again, on her own		11	indicated \$17,400,000. There's something called an	
	2	motion. So that wouldn't happen again. We've got		12	ENR, an engineering news record, and what that does	
1	13	other cases where we're dealing with that ahead of		13	is it takes an infrastructure project and it looks	
1	4	time, so we know to be prepared for this. It's not		14	at the inflation rates of labor and materials, so	
	15	the first time it's happened unfortunately. The		15	that same lock that was estimated in 2007, to	
1	16	other time wasn't nearly as egregious but that's		16	replicate that in 2020 would go from 17 million to	
	L7	where we are. I apologize. I wanted to hit the		17	25 million.	
1	L8	timing issue before.		18	MS. MENENDEZ: But if they wanted to keep this	
	L9	MS. MENENDEZ: So let's say that the council		19	one in place it would be an initial 1.2 million or	
	20	remains interested in removing the lock, and the		20	so to repair it to bring it up to snuff?	
	21	city manager would be able to at least allude a		21	MR. SZERLAG: Right.	
	22	little bit to while the lock is still there what		22	MS. MENENDEZ: And then there would be annual	
	23	costs might we be incurring in the near future.		23	maintenance cost, of course, but they would not be	
	24	But assuming they remain interested in removing the		24	1.2 million, they would be more routine	
- 2					, . ,	

	Coral City Council Cape Co Page 3			1/13/20 Page 3
1	Page 3 MR. SZERLAG: I don't have those annual	1	you're going to open it up and it will have a much	rage 5
2	maintenance costs, but	2	more gradual flow.	
2	MS. MENENDEZ: Oh, one to two	3	So the big issue they raised was the height of	
	MR. GRIFFIN: One million to two million.	4	the water level and it will drop because it will be	
4			-	
5	MS. MENENDEZ: Okay. One million to two	5	much more tidally influenced by probably another	
6	million to bring it up to snuff and then routine	6	foot. What nobody really looked at was, because we	
7	maintenance thereafter. That's not talking about	7	didn't think that it's going to do this, which	
8	building another lock.	8	it's already tidally influenced so we didn't think	
9	COUNCILMEMBER GUNTER: Is it functional right	9	that was going to change because the tide's going	
10	now?	10	to go up, it's going to come down. It will stay	
11	MR. SZERLAG: It's working right now. I	11	wet. We didn't look at how much that might change	
12	wouldn't call it functional. I think it could	12	because we didn't think it would do any. So in	
13	break at any time.	13	this situation I'd say, well, let's assume that's a	
14	MAYOR COVIELLO: Councilmember Stout.	14	negative. How much would it impact you know,	
15	Councilmember Welsh, are you done? I'm sorry.	15	what percentage of the mangroves. And I just can't	
16	COUNCILMEMBER WELSH: No. What's the time	16	imagine it's going to be more than, you know, spots	
17	frame on repairing the lock so that it's usable?	17	here and here. Even looking at the north.	
18	MR. SZERLAG: Again, it's usable right now.	18	So, you know, again, to answer, yeah, they're	
19	COUNCILMEMBER WELSH: We're using it, but it's	19	going to say what I think they're going to say	
20	really not functioning at full capacity.	20	because I'm going to give them the broad span. Do	
21	MR. SZERLAG: Well, again, it's slow, all	21	I know for sure that they're going to say there	
22	right, and I don't know if it could be any faster.	22	will be no impacts? Absolutely not. And I'll go	
23	But Mark Ridenour, who is in charge of facilities,	23	even further and say can I guarantee you that we	
24	has advised that we've done very a very small	24	could win this case on a second time? No, I would	
25	amount of maintenance because we didn't want to	25	never guarantee that.	
	Page 3			Page
1	throw money away on upgrades. So if council	1	Do I feel very strongly that this case would	I age -
2	decides that they want to repair the lock we would	2	be we well, this would be our best foot.	
3		2	De we well, this would be out best tool.	
3		1 -	There's nothing we could I would I would not	
4	immediately begin that work to repair the lock.	3	There's nothing we could I would I would not	
4	MAYOR COVIELLO: Can we just do a quick poll	4	leave anything unturned uncovered this time like	
5	MAYOR COVIELLO: Can we just do a quick poll of who would like to see the lock removed?	4 5	leave anything unturned uncovered this time like you could argue that I did the last time. I didn't	
5 6	MAYOR COVIELLO: Can we just do a quick poll of who would like to see the lock removed? COUNCILMEMBER STOUT: Well, wait, can I ask a	4 5 6	leave anything unturned uncovered this time like you could argue that I did the last time. I didn't think it was necessary. Bottom line, no, I didn't	
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		ge 41			Page 43
1	that could be offered up to mitigate any of these		1	three and a half to four years ago.	
2	impacts, plus the experts are saying every single		2	COUNCILMEMBER WELSH: So then are we loo	king
3	thing we want them to say, all the ones we're		3	at another three to four years?	
4	introducing and we're in front of either this one		4	MR. VARN: No, absolutely not.	
5	or a different administrative law judge, and all of		5	COUNCILMEMBER WELSH: What type of a tim	e
6	that lines up complete with the mitigation, if		6	frame would we have ahead of us if we decide to	
7	we're willing to do all of that at whatever cost		7	proceed?	
8	that turns out to be, I don't know, \$5 million, but		8	MR. VARN: I'd need to talk to the ecologist.	
9	we're really solid on that; we win?		9	Right away what I would say is I need you down	
10	MR. VARN: I would never guarantee a win.		10	here. I need you to whatever it's going to take	
11	MS. MENENDEZ: That's why you need as much		11	we're going to tour both the south and north	
12	as your witness is going to be on your side I		12	spreader, we're going to look at everything, and	
13	believe we'll find a witness that will be on our		13	I'm going to be hand holding through all of this.	
14	side, but it is not a guaranteed win. It's		14	So I would hope within six weeks we can get him	
15	possible that we will put this money into it and we		15	down here, let's assume that, process everything,	
16	will find ourselves sitting here talking about how		16	get a new application, assuming DEP needs you	
17	an administrative law judge ruled against us no		17	know, another two months for that. But in terms of	
18	matter that we believe we did everything right. I		18	the hearing, we'd push that. We wouldn't allow the	
19	mean, it is possible that we'll fail.		19	last thing. So I'd say look at a year. I think	
20	MR. VARN: Right. The mitigation though		20	that's	
21	doesn't that's all conditioned on the permit		21	COUNCILMEMBER WELSH: So we look at a yea	ar,
22	issuance. So the one million, whatever the		22	best case scenario. In the meantime because I'm	
23	mitigation, that's all conditioned so the permit		23	concerned about the condition of the locks and the	
24	gets issued, then you'd have to do it. It wouldn't		24	repairs that would ensue if we have to just keep it	
25	be you spend the money up front on that. The fees,		25	operating, so what kind of money are we looking at	
		ge 42			Page 44
1	the hiring, yes.	50 12	1	there for a year to keep it operating?	I ago 11
2	And I want to one thing that's interesting		2	MR. SZERLAG: I'll have to ask Mark Ridenour,	
3	about the ERP permit is you can mitigate for all of		3	you know, what his diagnosis is, if you will, to	
4	your adverse impacts, so you can in theory,		4	see if we could what it would take to keep the	
5	everything they say, you can say, got it, I'm		5	lock running for a year. And I'm sure he's going	
-	offsetting it through this. As long as you tit for			to hedge his own bets and say, John, it's going to	
6 7			6	be a range of costs. You know, things can still	
	tat, in theory there should be no way to lose, but		8	bumble along the way that we have been, making	
8	you cannot guarantee.				
9	MS. MENENDEZ: Can they do that now?		9	repairs at a minimal cost. It's going to be X if a	
10	MR. VARN: Not now, no.		10	gate falls off.	
11	COUNCILMEMBER WELSH: Basically that's what I		11	COUNCILMEMBER WELSH: Or even just, yeah,	а
12	was going to ask you to clarify, was that we're		12	couple of pieces, just curious what it's going to	
13	really not forking out a million five, it's more		13	cost.	
14	like 250?		14	MR. VARN: You spent \$200,000 approximately	
15	MR. VARN: Yes.		15	over the last year or so on repairs.	
16	COUNCILMEMBER WELSH: And the million two		16	COUNCILMEMBER WELSH: And if the gate fell	off
17	fifty would have been the mitigation.		17	if the gate fell off, just speculating, the gate	
18	My other question is how long has this process		18	fell off, what kind of fines do we pay because of	
19	already taken us to get to this point? What's the		19	that?	
20	time frame on it?		20	COUNCILMEMBER WILLIAMS: They sink.	
21	MR. VARN: I don't know when you began the		21	COUNCILMEMBER WELSH: What kind of fines	would
22	process, so I can tell you legally from it's		22	we pay because the gate fell?	
23	been a year at least.		23	MR. VARN: All our problems are over at that	
24	MR. GRIFFIN: I think staff, Oliver, in		24	point. Fines, I don't think the department is	
25	particular Oliver Clark, started on this about		25	going to fine you for something like that. Would	

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1	You need to fix it? Yes.		to forth Oliver	Page 47
1 2	Another thing you haven't talked about what	1	so forth. Okay. MR. VARN: I think to the mayor's point, I'm	
3	we didn't talk about you actually have a permit	3	not sure the speed at which the water flows	
4	now to leave the gate open at times, so that's	4	through there and that being the issue, I'm not	
5	already been kind of considered, so there is a	5	sure if you're telling me people are using it,	
6	mechanism by which it stays open, so you can	6	that's a pretty significant safety issue because	
7	probably tie that in. So I don't think you're	7	MAYOR COVIELLO: Well, I think that's why we	
8	going to need to worry about being fined. Would	8	have certain times it's allowed to stay open.	
9	they probably make you come back and fix it until	9	MR. VARN: That's right.	
10	this permit issues? Yes.	10	MAYOR COVIELLO: It's based on tidal flow.	
11	COUNCILMEMBER WELSH: So how long can we keep	11	When the tide flow is not huge, they leave it open,	
12	the gate open according to that?	12	and when it's big, they close it.	
13	MR. VARN: Honestly, I don't recall. I'd just	13	MR. VARN: There's lights that go on too, I	
14	use it as a defense.	14	forgot, that warn of the velocity of things like	
15	COUNCILMEMBER WELSH: Is it a daily basis, is	15	that, so anyway	
16	it monthly, is it weekly? How long can we	16	MS. MENENDEZ: You should be aware when John	l
17	COUNCILMEMBER STOUT: I think it's daily at a	17	says when Mr. Szerlag says, well, he's not	
18	particular tide.	18	entirely aware and everybody starts to speculate,	
19	MAYOR COVIELLO: The problem is	19	no one else could attend this, so his staff is not	
20	COUNCILMEMBER WELSH: And do we keep it open	20	allowed to attend the attorney/client session to	
21	now?	21	provide that kind of information, by law they're	
22	COUNCILMEMBER STOUT: Yeah.	22	just not allowed, so it is certainly something that	
23	MAYOR COVIELLO: The problem is it's so narrow	23	could be further inquired and he can get you that	
24	that when the tide flows and it's very narrow the	24	kind of information. But in terms of whether or	
25	current going through there is very strong, and it	25	not we're maximizing the number of hours or	
	Page 46			Page 48
1	makes it very difficult for boats, especially small	1	whatever that we're able to keep it open, I don't	r ugo n
2	boats, to navigate through the lock. It's a safety	2	think that I'm hearing him say that he's not	
3	issue.	3	comfortable in representing that to you, so just	
4	MR. GRIFFIN: Again, I do know as a condition	4	MR. SZERLAG: And I agree with Steve. I think	
5	of the current permit we have for the lock there	5	there has to be a weather event that triggers that.	
6	are periods of time when at severe weather times	6	MS. MENENDEZ: Okay. I'm sorry, I didn't mean	
7	that we can leave it open. For example, if there's	7		
			to interrupt.	
8	a hurricane predicted or if there's some violent	8	COUNCILMEMBER GUNTER: And you'll get us	
9	weather predicted you could leave that gate open;	9	clarity on that?	
10	you're allowed to do that.	10	MR. SZERLAG: Yes, I will.	
11	COUNCILMEMBER WELSH: So have we maximized the	11	COUNCILMEMBER WILLIAMS: You're talking a	bout
12	open gate for as much as they'll allow us to keep	12	bringing in an ecologist. You should also have a	
13	it open? Have we done that?	13	geologist, an environmental person, because the	
14	MR. VARN: We've got well	14	water flow is just as important as the ecology	
15	COUNCILMEMBER WELSH: Do we maximize that open	15	around it.	
16	gate?	16	MR. VARN: Right.	
17	MR. VARN: I wasn't involved when that	17	COUNCILMEMBER WILLIAMS: And, you know,	, if
18	happened	18	we've got a problem here, if it stays here there's	
19	COUNCILMEMBER WELSH: I'm just curious.	19	no problem, but if it gets out there then it could	
20	MR. VARN: but my understanding is that	20	be a problem for them.	
21	we've got the most that the department will allow.	21	I know that we had a lot of problems with the	
22	COUNCILMEMBER WELSH: Okay. So we do that?	22	preserve in the north section because we weren't	
23	MR. VARN: Yeah.	23	getting the sheet flow over the top of it, so	
24	COUNCILMEMBER WELSH: Which to me means we're	24	you've got to know how high is the land versus the	

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1	that that water creates is pretty substantial. You		1	COUNCILMEMBER WILLIAMS: The sou	uth spreader,
2	know, she just said suggested what I was going			the only time it's going to get bad is when the	
3	to suggest, just open the damn lock and leave it			lock is open or missing and the river flows in, b	out
4	open. That would also give us an opportunity to		4	the tide's going to drive it back out again. It's	
5	test and find out what's coming in and where it's		5	just in and out, in and out, but both all canal	
6	going.		6	systems act as a settling agent, settling ponds.	
7	As far as I can see, when the tide's coming in		7	So all of the canals clean the water somewhat, r	not
8	it's coming from the river. When it's going out,		8	totally but they take a lot of the silt out. They	
9	it's going back to the river.		9	take some of the nitrogen loading out of there, I	but
10	MR. VARN: Right.	1	10	they don't understand this. Matlacha is the	
11	COUNCILMEMBER WILLIAMS: I don't understand	1	11	biggest polluter with all those palm tree farms.	
12	why there's such a big problem with that. It's not	1	12	MR. VARN: Yeah, settling wasn't an issue.	It
13	going into Matlacha Pass. The river is going into	1	13	was a nitrogen issue, and there's very little	
14	Matlacha Pass.	1	14	nitrogen uptake in the canal unfortunately.	
15	MAYOR COVIELLO: Well, let me ask a question,	1	15	COUNCILMEMBER WILLIAMS: Right,	very little.
16	because I've heard there's several breaches north		16	MAYOR COVIELLO: Councilmember We	-
17	of the lock through the mangroves. Have we been	1	17	COUNCILMEMBER WELSH: Can we i	
18	taking any aerial photographs of that at all?	1	18	to submit a new application and have the ecolog	-
19	MR. VARN: Yeah, we considered all that. Tony			and leave the other application in process?	B
20	actually did the measurements that you're talking		20	MR. VARN: Yeah, yes.	
21	about. We took that into consideration. With		21	COUNCILMEMBER WELSH: Can we do	that
22	respect to the quality issue, Tony can handle water			simultaneously?	
23	quality. That's not a problem.		23	MR. VARN: Yes. My only concern, and I	have
24	COUNCILMEMBER WILLIAMS: Okay.			to talk to DEP about it, whether they'd want to	nuvo
25	MR. VARN: Why is it an issue is because the			start anew while the other one is still pending.	
2.5	Page :		23	start and winne the other one is still pending.	Page 52
1	river is an impaired water body, and so there's		1	They might see some but, like I said, it's goin	-
2	and that's remember, I was mentioning earlier			to take us a little bit of time to hire the	lg
	about the conversations I had with Tallahassee, we				
3				ecologist. To get them to develop the report, it	
4	had a long debate as to you cannot impair an			will probably be coming about the same time, s	0
5	already impaired water. You cannot add additional			that's why I'm saying it's not a huge issue. It's	
6	loading, and so what we tried to point out was the			an issue for me from a legal standpoint, but you	
7	water in the lock area is actually better than the			don't need to worry about that because, you know	ow,
8	river so there's going to be a net improvement.			it is what it is.	
9	COUNCILMEMBER WELSH: Yep.		9	MAYOR COVIELLO: We can get started of	on going
LO	MR. VARN: What they argued and DEP actually	1		forward, just not submit it until you get the	
11	was kind of iffy on was the load number. And we	1	11	final	
12	said there was no loading. That got lost. We've	1	12	MR. VARN: Absolutely. If that's the	
L3	addressed that, but that's why it's an issue. You	1	13	procedure you want to follow, yeah, you can ge	et
L4	cannot add to the impaired water body, and so	1	14	started right away and we just don't have to brir	ng
15	that's but Tony addressed that. That's not my	3	15	DEP in at this point. I mean, again, they were o	on
16	concern. We can hit that again. That's done.	1	16	our side, so I think they're going to continue to	
L7	COUNCILMEMBER WILLIAMS: We consistently test	1	17	be.	
18	our water in the canals.	3	18	MAYOR COVIELLO: Is there any way I	l mean,
19	MR. VARN: Uh-huh.	1	19	this was a judge up in Tallahassee that never ca	me
20	COUNCILMEMBER WILLIAMS: And it always comes	2	20	down here, never saw the lock, never saw the	
21	out better than the water outside. Like in this	2		waterway, just saw pictures; am I correct?	
22	case Matlacha is much more polluted than the north	2	22	MR. VARN: No, she was down here. She o	came
23	spreader system is.			down for the hearing.	
24	MR. VARN: Right, right. I know you're		24	MAYOR COVIELLO: Is there any way to	get a
		1			-

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_	Page 53			Page 55
1	be out of town?	1	(Comment by reporter due to simultaneous	
2	MR. VARN: Unfortunately, the way the division	2	speakers.)	
3	works is they have a fairly small number that	3	MAYOR COVIELLO: There was a number throw	'n out
4	handle these types of cases. Judge Ffolkes was one	4	at 250.	
5	of them. Judge	5	MR. VARN: Yeah. And I would be I'm just	
6	MAYOR COVIELLO: Will we be able to get a	6	I would hope I wouldn't even come close to that,	
7	different judge?	7	to be honest with you. I'm just now knowing	
8	MR. VARN: We will be getting a different	8	what I've gone up against, the QR who is actually	
9	judge this time. I'll be filing a motion to recuse	9	an attorney and the amount of documents and	
10	if this judge comes in again. Yeah, I'll leave it	10	witnesses, I'm just trying to do my worst case	
11	at that.	11	scenario on what this is going to take timewise,	
12	COUNCILMEMBER STOUT: That was my question,	12	and, you know	
13	will we end up with the same judge.	13	MAYOR COVIELLO: Madam City Attorney, do	we
14	MR. VARN: I don't never mind. Yes, we'll	14	need to discuss a dollar amount right here and now	
15	be applying to get a new judge. I can't imagine	15	so he starts working on this?	
16	that we would get the same judge again.	16	MS. MENENDEZ: Craig?	
17	MAYOR COVIELLO: So now can I ask for a show	17	MR. VARN: Well I'd be happy to come back in,	
18	of hands of who would like to remove the lock?	18	you know well, first of all, it's not going to	
19	COUNCILMEMBER STOUT: I think it makes sense.	19	be I'm not going to be doing much in the next	
20	COUNCILMEMBER CARIOSCIA: Absolutely.	20	few weeks because I've got to get the ecologist.	
21	MS. MENENDEZ: So it appears that council	21	Once the ecologist comes on board I do plan on	
22	would like to remove the lock. I'm not hearing you	22	coming down here with him and doing all the touring	
23	say that you're interested at this time if the	23	so I can point out all the specific issues. So	
24	decision comes down against us, that you're	24	that will be I won't begin incurring any	
25	interested in appealing it. What I'm hearing is	25	significant amount of fees until we get this thing	
25	Page 54	25	significant amount of fees until we get this thing	Dego 5
1	that you are more supportive of the notion of	1	ready to file with DEP.	Page 5
2	filing a new application in the event that the	2	Maybe what you want is we'll cap the fees.	
3	order is not in our favor, which it is likely that		Right now I won't spend more than 50,000 until I	
	it will not be.	3		
4		4	come back before you and then tell you where we are	
5	MAYOR COVIELLO: And I think I'd take it a	5	on everything. Actually it will be much less than	
6	step further. I'd like Mr. Varn to start working	6	that, but pick a number, you know, 25, 30, I don't	
7	on it right away so as soon as we get that ruling	7	care, and I'll come back before you. I'd like to	
8	we can put the wheels in motion right away.	8	get through the ecologist's report so then I can	
9	MS. MENENDEZ: So just so you're aware, and I	9	really tell you what I think the end number is	
10	know one of the things he's probably about to say	10	going to be. I can get a much better grasp on	
11	is that Mr. Varn had capped his fees the last time	11	things.	
12	at \$50,000, and, in fact, we had inadvertently paid	12	So if you want if you want to put a number,	
13	him 54 so we've got a credit against another matter	13	we can put a number, or you can just tell me	
14	that he's handling for us, but it is my	14	continue working until we get the ecologist's	
15	understanding that Mr. Varn is not planning on	15	report, at which point I come back in and we	
16	capping his fees in that way for this next	16	reauthorize further proceedings depending	
17	endeavor; is that accurate?	17	MS. MENENDEZ: I think that they want you to	
18	MR. VARN: I will not. You guys I paid	18	continue work, is what I'm hearing?	
19	more for this case than you guys did, just to be	19	MAYOR COVIELLO: Yeah.	
20	fair, and so the most came out of my pocket.	20	MS. MENENDEZ: But I also think that what we	
21	MS. MENENDEZ: And that having been said, we	21	probably need to do, especially in light of all the	
22	do have an ongoing relationship with this firm, but	22	scrutiny that's going on right now in terms of our	
23	for this reason we may want you to go ahead	23	council expenditures, is prepare a new engagement	
			letter that you think	
24	MAYOR COVIELLO: Let me just stop you. There	24	iener mat you mink	

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Cape C	Coral City Council Cape Cora Page 57			1/13/20 Page 5
7	MS: MENENDEZ: delineates this hourly rate,		Mr. Szerlag regarding the significant impact that	Page 5
1	estimated cost, all that. We can look at it with	1	this could have on the budget. Would we want to	
	you and then we can place it on an agenda for	2	_	
		3	consider perhaps using some FEMA money for some of	
	council to approve in the future. With the	4	this, or would you find another way to fund the	
	understanding that to the extent that he is going	5	1.5 million if it got to be that amount?	
	to be incurring some costs now that you're good	6	MR. SZERLAG: We do, again, based on one of	
	with him doing that? Because as I said, you do	7	our budget sessions we indicated that we're putting	
	have an underlying relationship with the firm.	8	money aside on FEMA, moneys that come in, and	
	This was not the only thing he's dealing with.	9	council can make that actually discretionary at	
10	MAYOR COVIELLO: I think what I'm hearing is	10	this point in time, so you can utilize the FEMA	
	we want to hit the ground running as soon as we get	11	moneys, I believe, for anything you like. It just	
	the final order and hopefully I mean, if it	12	wouldn't be diverted to our disaster relief fund or	
	comes in our favor then we're in great shape, but	13	the general fund.	
14	for some reason if it doesn't, which is what you	14	MAYOR COVIELLO: There's a certain amount of	
15	think is going to happen	15	dollars that we're going to look at utilizing.	
16	MR. VARN: And I can tell you, I already hit	16	MR. SZERLAG: Right.	
17	the ground running. I'm already I've been	17	MAYOR COVIELLO: This potentially might be one	;
18	analyzing everything. Well, I mean, part of it I	18	of the areas that we look at.	
19	had to, but I've been overanalyzing a lot of this	19	MR. SZERLAG: FEMA money in terms of	
20	stuff to make sure that we've got everything going.	20	reimbursement is most certainly one of the areas we	
21	So we're already doing that, my firm is. So it's,	21	could utilize.	
22	you know, there is some benefit to the past.	22	MR. VARN: And I will also I threw out the	
23	COUNCILMEMBER STOUT: I have a question that I	23	mitigation. That's the easy go to. You just buy.	
24	think I probably already know the answer to, but I	24	I would obviously work with John way ahead of time	
	just need to ask it.	25	to look at the projects you guys already have in	
······	Page 58		I I I I I I I I I I I I I I I I I I I	Page 6
1	Does it make any difference since the DEP	1	the pipeline. The only difference would be once	
	secretary, all of these division chiefs, are	2	you agree to them as part of the permit they become	
	appointed by the governor, does it make any	3	mandatory so that if something happened, you didn't	
	difference if you have a senator or somebody	4	do the project, we'd have to amend the application	
	that to step in?	5	to put in something else in its place but	
6	MR. VARN: Don't call. Do not do that. We	6	MAYOR COVIELLO: You know, my attitude is ver	. ,
	don't want to be accused of trying to improperly		simple. If you told me \$1.5 million would have	У
		7		
	influence.	8	that lock removed a year from now I would say pay	
9	COUNCILMEMBER STOUT: Influence. Okay.	9	it because it's only going to cost us more over	
10	MR. VARN: They know what their jobs are, as	10	time to maintain it. So I'm not so concerned with	
	much as I can disagree with a lot of them all the	11	what it would cost to mitigate all this and do all	
	time, they have a job to do. It's, you know, if	12	of this. My concern, like everybody's, is will we	
	you I'm not telling you if you happen to talk to	13	get to where we need to be. Will we get it removed	
	your senator and you don't you know, complain,	14	after all this goes down.	
	obviously that's your right to do, but don't do	15	MR. VARN: All right. I've got my orders.	
16 ;	anything that would be perceived as attempting to	16	MAYOR COVIELLO: I understand you can't give	
17 ,	work through around them.	17	that commitment because, you know, doing an	
18	COUNCILMEMBER STOUT: To work around them,	18	administrative hearing, like last time we thought	
19 (okay.	19	we I heard all good things, that we did a good	
20	MR. VARN: Right.	20	job and we covered all the administrative things	
21	COUNCILMEMBER STOUT: I thought that was going	21	that we needed to do and everybody that sat in that	
22 1	to be your answer, but I needed to ask.	22	courtroom thought that we won that case and the	
23	MR. VARN: I'd love to be able to do that,	23	lock should have gotten removed, and for whatever	
24	but, no, that's not what yeah.	24	reason the judge ruled against us so	
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1	1 somebody else thought that too because I can as	sure	
	2 you the day that I got the order that's not the wa	7	
	3 I felt, but, you know		
	4 MAYOR COVIELLO: So I guess to sum it	-	
	5 we're going to do is we're going to move forwar	i to	
	6 get things ready to file a new hearing, assuming		
	7 that we're going to have a final order against the		
	8 City of Cape Coral.		
	9 MS. MENENDEZ: A new application.		
1	0 MAYOR COVIELLO: Everybody on board	with that?	
1	1 Okay.		
1	2 MS. MENENDEZ: Then we need to reconv	ene in	
1	3 the council chambers.		
1	4 (Executive session concluded at 4:12 p.m.)		
1	5		
1	6		
1	7		
1	8		
1	9		
2	0		
2	1		
2	2		
2	3		
2	4		
2	5		
		Page 62	
	STATE OF FLORIDA)		
	COUNTY OF LEE)		
	I, Jackie D. Burrell, Registered Professional		
	Reporter, and Notary Public in and for the State of		
	Florida at Large, do hereby certify that the proceed	ings	
	were had in the cause styled in the caption hereto of	n	
	Page 1 hereof; that I was authorized to and did atte	nd	
	said proceedings and report the proceedings had th	erein	
	fully and accurately in shorthand, and that the		
	foregoing typewritten pages number 1 through 60,		
	inclusive, constitute a transcript of my shorthand		
	report of the proceedings taken at said time.		
	IN WITNESS WHEREOF, I have hereunto s	et my hand	
	on January 27, 2020.		
	on sandary 21, 2020.		
	(This transcript has been digitally signed.)		
	(This transcript has been digitally signed.)		
	<u> Picconstituis antiquities stante</u>		
	LCCE MR721L WIT COMMISSION 600 FTITTS		
	Galber Burrell		
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)	Jackie D. Burrell, RPR		
	Jackie D. Burrell, RPR Notary Public - State of Florida My Commission Expires 2/17/2021 Commission Number GG 071173		
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